

IN THE HIGH COURT OF JUSTICE

Claim no. KB 2025-002184

BETWEEN:-

RUSHMOOR BOROUGH COUNCIL

Claimant

-V-

PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED ENCAMPMENTS IN
THE BOROUGH OF RUSHMOOR

Defendants

Application Bundle

A. Application

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A. Application

Application notice

For help in completing this form please read the notes for guidance form N244Notes.

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Name of court High Court of Justice		Claim no. KB-2025-002184	
Fee account no. (if applicable) PBA0094417		Help with Fees – Ref. no. (if applicable) H W F - -	
Warrant no. (if applicable)			
Claimant's name (including ref.) Rushmoor Borough Council (Ref. ME/4957)			
Defendant's name (including ref.) Persons Unknown			
Date		28/08/2026	

1. What is your name or, if you are a legal representative, the name of your firm?

Rushmoor Borough Council

2. Are you a ☐ Claimant ☐ Defendant ☒ Legal Representative
☐ Other (please specify)

If you are a legal representative whom do you represent?

The Claimant

3. What order are you asking the court to make and why?

In accordance with paragraphs 08-10 inclusive of the Order of Mrs Justice Hill the Claimant seeks an order continuing the injunction Order dated 19 September 2025 for a period of 1 year to 23 September 2027 against the Defendant.

4. Have you attached a draft of the order you are applying for? ☒ Yes ☐ No
5. How do you want to have this application dealt with? ☒ at a hearing ☐ without a hearing
☐ at a remote hearing
6. How long do you think the hearing will last? Hours Minutes
 Is this time estimate agreed by all parties? ☐ Yes ☐ No
7. Give details of any fixed trial date or period
 17 September 2026
8. What level of Judge does your hearing need?
 High Court Judge
9. Who should be served with this application?
- 9a. Please give the service address, (other than details of the claimant or defendant) of any party named in question 9.
 Service in accordance with paragraph 6 of the Order of Mrs Justice Hill dated 19th September 2025.

10. What information will you be relying on, in support of your application?

- ☒ the attached witness statement
- ☐ the statement of case
- ☒ the evidence set out in the box below

If necessary, please continue on a separate sheet.

In addition to the statements and documents served in the initial applicaiton dated 23 June 2025 and the renewal applicaiton dated 02 September 2025 please see the following witness statements filed with this Application.

- 4th Statement of Helen Payne
- 1st Statement of David Stevens

11. Do you believe you, or a witness who will give evidence on your behalf, are vulnerable in any way which the court needs to consider?

☐ Yes. Please explain in what way you or the witness are vulnerable and what steps, support or adjustments you wish the court and the judge to consider.

☒ No

Statement of Truth

I understand that proceedings for contempt of court may be brought against a person who makes, or causes to be made, a false statement in a document verified by a statement of truth without an honest belief in its truth.

- ☐ I **believe** that the facts stated in section 10 (and any continuation sheets) are true.
- ☒ **The applicant believes** that the facts stated in section 10 (and any continuation sheets) are true. **I am authorised** by the applicant to sign this statement.

Signature



- ☐ Applicant
- ☐ Litigation friend (where applicant is a child or a Protected Party)
- ☒ Applicant's legal representative (as defined by CPR 2.3(1))

Date

Day	Month	Year
2 9	0 8	2 0 2 6

Full name

Matthew Edwards

Name of applicant's legal representative's firm

Rushmoor Borough Council

If signing on behalf of firm or company give position or office held

Litigation and Regulatory Solicitor

Applicant's address to which documents should be sent.

Building and street

Council Offices

Second line of address

Farnborough Road

Town or city

Farnborough

County (optional)

Hampshire

Postcode

G	U	1	4	7	J	U
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If applicable

Phone number

01252 398 602

Fax phone number

DX number

Your Ref.

ME/4957

Email

legal@rushmoor.gov.uk

B. Witness Statements

On behalf of: The Claimant

Witness: D Stevens

No. of witness statement: 1

Exhibit: DS1 – DS11

Date: 26/08/2026

IN THE HIGH COURT OF JUSTICE

Claim no. KB 2025-002184

BETWEEN:-

RUSHMOOR BOROUGH COUNCIL

Claimant

-V-

PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED ENCAMPMENTS IN
THE BOROUGH OF RUSHMOOR

Defendant

WITNESS STATEMENT OF DAVID STEVENS

I, DAVID STEVENS, Principal Planning Officer at Rushmoor Borough Council of Farnborough Road, Farnborough, GU14 7JU, WILL SAY as follows:

1. I am currently employed as a Principal Planning Officer for the Claimant. I have been in my current role since April 2003 working within the Claimant's Planning Team. In my current role, I am responsible for managing development within the Claimant's administrative area, including through the use of the Claimant's enforcement powers where it is considered expedient.
2. I am duly authorised by the Claimant to make this statement on its behalf and in support of the Claimant's application for the continuation of the injunctive relief granted against

persons unknown who are forming unauthorised encampments in the Borough of Rushmoor by way of the Order of Mr Justice Calver dated 24 June 2025 and extended by the Order of Mrs Justice Hill dated 19 September 2025 (“the **Injunction**”) which will expire by effluxion of time at 00:00hrs on 24 September 2026.

3. Specifically, the Claimant, by way of this application, seeks to extend the relief granted against persons unknown who are forming unauthorised encampments in the Borough of Rushmoor until 24 September 2027.
4. Except where I state otherwise, the facts in this statement are true to the best of my knowledge, information and belief. Where it appears that my knowledge has come from another source, then I believe that source and the facts gained from there to be true. This statement has been prepared with the assistance of the Claimant’s legal services team. I am aware of the duty of full and frank disclosure.
5. The application is made pursuant to section 187B of the Town and Country Planning Act 1990 to constrain an apprehended breach of planning control and section 222 of the Local Government Act 1972 to protect the interests of the inhabitants of the Borough.

PLANNING POLICY RELATING TO ENCAMPMENTS

6. The Claimant is required to make an assessment of the need for Traveller sites and to set pitch targets for Gypsies and Travellers, and plot targets for Travelling Showpeople, in its local development plan.
7. The Claimant adopted its local development plan in 2019 following an inquiry (“the Local Plan”) (**the relevant parts exhibited throughout this statement**). The policies of the Local Plan are informed by evidence, in particular a Gypsy and Traveller Accommodation Assessment (“GTAA”) (**exhibited as DS1**). The conclusions of the GTAA were that there was very low internally generated demand for Gypsy and Traveller Accommodation in the Borough except for a requirement for two plots for Travelling Showpeople. Transit and permanent sites were suggested to be met more practically as part of a wider strategy.

8. The Local Plan therefore identifies two plots for Travelling Showpeople (being policy LN3.1 Peabody Road Car Park (**exhibited as DS2**) and policy LN3.2 Land at Hawley Lane South (**exhibited as DS3**) but does not make provision for any other sites. Instead the Local Plan sets a criteria-based policy against which to assess the suitability of sites if a need for transit or permanent sites should come forward.
9. The criteria (“the Criteria”) outlined in policy LN3 (**exhibited as DS4**) for new sites are that:
 - a. Provision is made for safe and convenient access onto the highway network;
 - b. The proposal will not have an unacceptable adverse impact on the amenity of adjoining property and land uses and on the natural and historic environment;
 - c. The proposal will not have an unacceptable adverse impact on the physical and visual character of adjoining areas;
 - d. The site can accommodate on-site facilities, appropriate to scale.
10. This permissive approach allows for the Travelling Communities to approach the Claimant if they wish to bring forward sites and the Claimant positively engages with any persons looking to undertake development in the Borough to identify suitable sites and take them through the planning process in order to support sustainable development within the Borough and meet the needs of the community.
11. It is important that sites meet the Criteria in order to prevent harm to the residents, amenity and infrastructure of the Borough. The Criteria are also designed to ensure that sites are suitable in order to protect the occupiers from harm ensuring that they have facilities and are able to be safely accessed. This is especially important given Travelling Communities suffer the worst outcomes of any group, across a wide range of social indicators including health, with their life chances being in decline.

The Development of the Injunction Land

12. The development of the Injunction Land through the forming of encampments is contrary to the Local Plan and does not meet any of the Criteria:

- a. The majority of the sites are open space with no safe or convenient means of access to the highway, particularly for caravans.
 - b. The development of open space has a significantly adverse impact on the land uses of the area and the natural environment. This is particularly true of Southwood County Park, Playing Fields and Car Parks which adjoin a Site of Importance for Nature Conservation and of Napier Gardens, Car Park which adjoins a wildlife habitat.
 - c. Similarly, the development of the Injunction Land is highly likely to have an unacceptable adverse impact on the physical and visual character of adjoining areas. The change of use from public open space to residential can cause significant pollution and changes the character of the open space.
 - d. Finally none of the sites which make up the Injunction Land have on-site facilities to provide for encampments.
13. Development of the Injunction Land is also contrary to a number of other policies of the Local Plan:
- a. Policy DE1 (Design in the Built Environment) of the Local Plan (**Exhibited as DS5**) requires that new development make a positive contribution to the quality of the built environment, including by not causing harm to proposed, existing and/or adjacent users by reason of noise, light pollution, vibration, smell or air pollution. This is clearly at odds with encampments on the Injunction Land, which invariably cause noise complaints from residents. The pollution caused by encampments is also contrary to Policy DE10 (Pollution) of the Local Plan (**Exhibited as DS6**) which requires that development does not give rise to unacceptable levels of pollution.
 - b. Policy DE1 also requires that development give appropriate consideration to the relationship between public and private space. Similarly, encampments on the Injunction Land seek to treat public space as private, and the existence of encampments often excludes other residents from the open spaces, whether through deliberate intimidation or through fear of a perceived threat.

- c. Policy DE6 (Open Space, Sport and Recreation) of the Local Plan (**Exhibited as DS7**) states that development will not be permitted on areas of open space used for recreation or outdoor sport, or having visual amenity, unless such space is re-provided or evidenced as surplus to requirements. Similarly, Policy DE7 (Playing Fields and Ancillary Facilities) of the Local Plan (**Exhibited as DS8**) requires that, where playing fields are to be developed, re-provision must be made elsewhere. The development of the Injunction Land through the formation of encampments causes a loss of open space and playing fields, without re-provision or evidence of surplus, and is therefore contrary to both of these policies.
14. For the reasons outlined above, the development of the Injunction Land is wholly inappropriate and causes significant damage to the local area.

The Claimant's Permissive Approach

15. In comparison an example of the Claimant's permissive approach to encampments is in reaction to an encampment of three caravans at Hollybush Lane, Aldershot ("the HB Encampment").
16. The Claimant received a complaint from a resident relating to the HB Encampment which alleged that the caravans were being rented out. As a result of the complaint an enforcement file was opened and the case officer sent out an initial inquiry letter, which due to a lack of response was followed by a Planning Contravention Notice (**Exhibited as DS9**).
17. The Claimant received a response to the Planning Contravention Notice on 30 March 2023 (**Exhibited as DS10**) which outlined that the caravans were being used as accommodation relating to the main dwelling. The response specifically stated that the occupiers are "gypsies and have a large family who as part of [their] culture all live together"
18. In response to the reply myself and the case officer attended the site to understand the planning situation and to assess and discuss whether a retrospective planning application would be appropriate.

19. Our assessment was that there appeared to be no significant planning harm arising from the development excluding an issue around flood risk. As part of this assessment I am aware that the case officer considered that the occupiers were gypsies and have a right to their culture and way of life.
20. In reflection of the assessment, the Claimant has not further considered enforcement action and has worked with the occupiers to encourage a planning application to formalise the encampment. This has included the occupiers procuring a flood risk assessment and the Claimant confirming the validation requirements for an application.
21. I hope that this example demonstrates the permissive approach which the Claimant takes to encampments and that the Claimant is not opposed to all encampments in the Borough but simply wishes to protect important community spaces.

GYPSY AND TRAVELLER ACCOMMODATION ASSESSMENT

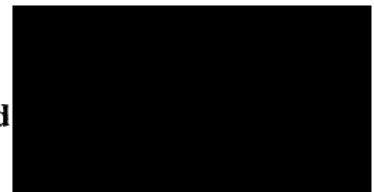
22. As expressed above, the current GTAA concludes that:
 - a. There is very low internally-generated demand for permanent Gypsy and Traveller accommodation; and
 - b. There is a need for a limited number of permanent and transit sites however this need is best met by working in partnership with other local authorities (specifying Hart District Council and Basingstoke and Deane Borough Council)
23. The Claimant is currently working towards an updated Local Plan and published their notice of intention to commence local plan preparations on 18 May 2026. This was intended to be undertaken earlier however delays in Government Guidance has caused the timetable for drafting and adopting the updated plan to be pushed back significantly.
24. As part of updating the plan the Claimant is procuring a new GTAA. This will be generated by a third party provider however the specification outlined by the Claimant (**exhibited as DS11**) outlines that this assessment should include:
 - a. A desktop review of information such as housing lists and planning data;

- b. Interviews and surveys of the Travelling Communities to ascertain their needs and attitudes as well as the demography of the communities; and
 - c. Engagement with neighbouring authorities as well as representative bodies of the Travelling Communities.
25. After receipt of the GTAA the Claimant will look to address the need through the updated plan and where appropriate identify relevant sites to meet that need. The Claimant also intends to review its Gypsy and Romany Traveller Protocol in light of any conclusions of the new assessment to ensure that it is acting appropriately when dealing with encampments.
26. It should be noted that the Secretary of State has ordered (subject to active Judicial Reviews) that Rushmoor Borough Council will be joined with Hart District Council and Basingstoke and Deane Borough Council to form North Hampshire Council. This larger organisation will be in a better position to meet the needs of the Travelling Communities as is outlined in the current GTAA.

I believe that the facts stated in this statement are true. I understand that proceedings for contempt of court may be brought against anyone who makes, or causes to be made, a false statement in a document verified by a statement of truth without an honest belief in its truth.

Dated the 26th day of August 2026

Signed



On behalf of: The Claimant

Witness: H Payne

No. of witness statement: 44

Exhibit: HP4/1 – HP4/67

Date: 28 August 2026

IN THE HIGH COURT OF JUSTICE

Claim no. KB 2025-002184

BETWEEN:-

RUSHMOOR BOROUGH COUNCIL

Claimant

-V-

PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED ENCAMPMENTS IN
THE BOROUGH OF RUSHMOOR

Defendants

FOURTH WITNESS STATEMENT OF HELEN PAYNE

I, HELEN PAYNE, Principal Environmental Health Officer at Rushmoor Borough Council of Farnborough Road, Farnborough, GU14 7JU, WILL SAY as follows:

1. I am currently employed as the Principal Environmental Health Officer for the Claimant. I have been in my current role since November 2007 working within the Claimant's Environmental Health Team. In my current role, I am responsible for responding to unauthorised Traveller encampments on Council-owned land. This includes undertaking initial site visits, welfare checks, and process servicing (direction notices/summonses/removal orders). I also deal with complaints of "nuisance" from neighbouring residents and businesses in connection with such matters of noise, rubbish,

damage, anti-social behaviour and other issues relating to unauthorised Traveller encampments.

2. I am duly authorised by the Claimant to make this statement on its behalf and in support of the Claimant's application for the continuation of the injunctive relief granted against persons unknown who are forming unauthorised encampments in the Borough of Rushmoor by way of the Order of Mr Justice Calver dated 24 June 2025. The injunctive relief was extended by the Order of Mrs Justice Hill dated 19 September 2025 ("the **Injunction**"). Unless extended further, the Injunction will expire by effluxion of time at 00:00hrs on 24 September 2026.
3. Specifically, the Claimant, by way of this application, seeks to extend the relief granted against persons unknown who are forming unauthorised encampments in the Borough of Rushmoor until 24 September 2027. This extension is necessary due to the ongoing and substantial risk of further breaches evidenced by the encampments which have occurred since the grant of the order. As I will seek to explain, the harm caused by unauthorised encampments on the areas currently protected by the Injunction is substantial and can result in significant risk of harm to the residents, businesses and visitors to the borough and the occupiers of the encampment. The continuation of the Injunction is therefore necessary to prevent these unacceptable effects and protect important community land.
4. Except where I state otherwise, the facts in this statement are true to the best of my knowledge, information and belief. Where it appears that my knowledge has come from another source, then I believe that source and the facts gained from there to be true. This statement has been prepared with the assistance of the Claimant's legal services team and I have been asked by the Claimant's legal services team to bring the matters set out in my previous Witness Statements up to date. I am aware of the duty of full and frank disclosure.
5. The application is made pursuant to section 187B of the Town and Country Planning Act 1990 and section 222 of the Local Government Act 1972.

6. The Injunction is supported by a power of arrest, granted pursuant to section 27 of the Police and Justice Act 2006.

THE INJUNCTION

7. This application is brought by the Claimant, who is the local authority, against Persons Unknown who are forming unauthorised encampments within the Claimant's administrative area.
8. For the purposes of this statement I adopt the definitions set out in the Injunction being and specifically 'the Land' means all land within the Borough of Rushmoor marked within the redline on the attached map in Schedule 1 of the Injunction Order
9. The Injunction prohibits the Defendants from:
 - a. Entering and/or occupying any part of the Land for residential purposes (temporary or otherwise) including the occupation of caravans or mobile homes and the storage of vehicles, caravans and residential paraphernalia, except where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority, or the Secretary of State, or Written Permission from the Local Planning Authority or in accordance with statutory permitted development rights.
 - b. Setting-up an encampment on any part of the Land unless authorised to do so by the owner of the Land and provided the encampment does not breach planning control, except where the encampment is authorised by Written Permission from the Local Planning Authority.
 - c. Setting-up an encampment on any part of the Land without Written Permission from the Local Planning Authority, or planning permission granted by the Secretary of State or in accordance with statutory permitted development rights.
 - d. Bringing on to any part of the Land or stationing on any part of the Land any caravans or mobile homes other than when driving through the highways on the

Land or in compliance with parking orders regulating the use of car parks or with the express permission from the owner of the Land, except where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority, or the Secretary of State, or Written Permission from the Local Planning Authority or in accordance with statutory permitted development rights.

- e. Depositing or causing to be deposited, Controlled Waste in or on any part of the Land unless a waste management licence or environmental permit is in force and the deposit is in accordance with the licence or permit.
-
- 10. The Injunction is supported by a power of arrest granted pursuant to Section 27 of the Police and Justice Act 2006. The power of arrest has not yet been used. However, as I will explain, the power of arrest remains necessary to prevent harm to the residents of Rushmoor.
 - 11. The Injunction has been in place since 24 June 2025 (“the **Injunctive Period**”) and expires at 00:00 on 24 September 2026

Temporal limits of the relief sought

- 12. As expressed in my first witness statement, the category of defendant is not designed to capture the world at large but only those engaging in unlawful activity on the Land.
- 13. This approach is necessary and proportionate because the Claimant is often unable to properly identify those engaging in unlawful activity on land and throughout the duration of encampment the transient nature of the Defendants mean that the identity of the occupiers frequently can change on a day to day basis.
- 14. Furthermore, the newcomer effect of the injunction means that the Land is protected without the need for the Claimant to go through a court process each time an unauthorised encampment forms on the Land.

15. As I explain at paragraphs 5 to 16 of my first witness statement, It is not intended to single out any one particular group however it would not be credible if I did not observe that people of the Travelling Communities are most likely to be affected by the Injunction.
16. In obtaining the Injunction, the Claimant has attempted to strike a balance between the rights of Travelling Communities to a nomadic way of life, and the rights of local residents and businesses. In making this assessment, the Claimant has had regard to the Human Rights Act 1998 and the Equality Act 2010. The Claimant has also had particular regard to the Children Act 1989 and Article 3 of the United Nations Convention on the Rights of the Child, in relation to the rights of children within encampments, and also children living in the Borough who may be affected by encampments.
17. The Claimant therefore believes that the Injunction is a necessary and proportionate method of protecting important public space.

Geographical limits of the relief sought

18. The relief is also restricted geographically to the Land.
19. For ease I repeat the breakdown of the sites which make up the Land which is included at Paragraph 22 and 24 of my third witness statement.

The Site	Use
Land at Aldershot Park, Guildford Road, Aldershot (including Aldershot Park, Aldershot Pools Complex & Lido, Aldershot Crematorium, Aldershot Cricket Club)	The land at Aldershot Park consists of playing fields which are used by: • Aldershot and Fleet Rugby Club, • Aldershot Boys and Girls FC • Aldershot Cricket Club • Blackwater Valley Runners And the car parks of: • Rushmoor Gymnastics Academy

	• Aldershot Pools and 5-a-side pitches • Aldershot Park Parts of the land at Aldershot Park is held in trust by the Claimant on behalf of the Recreation Ground Trust for the 'recreation of... the inhabitants of Aldershot.'
Manor Park, Church Hill, Aldershot	Manor Park is a large park used by residents of the borough for their recreation. This includes play infrastructure which is utilised by children up to the ages of 12 years old; a skate park which was installed with Sport England funding and newly refurbished tennis courts.
Ivy Road Recreation Ground, Ivy Road, Aldershot	Ivy Road Recreation Ground contains a flood-lit multi use games area as well as play infrastructure. The site also adjoins the Blackwater river and is bordered by the Blackwater Valley country path.
Napier Gardens and Car Park, Redvers Buller Road, Aldershot	Napier Gardens is a grassed area which contains a large pond which the Claimant manages as a wildlife habitat.
King George V Playing Field, Sycamore Road, Farnborough	King George V Playing Fields is a large park which contains significant play infrastructure. The playing fields are used predominantly by the Rushmoor Knights

	American Football Team as well as other local sports teams. King George V Playing Fields also is used to host long standing community events including Picnic in the Park and the Donkey Derby.
Southwood County Park, Playing Fields, Car parks, Ively Road, Farnborough	Southwood Country Park is a Suitable Alternative Natural Greenspace which is required pursuant to the Conservation of Habitats and Species Regulations 2017 to mitigate harm to the ground nesting birds in the Thames Basin Heath Special Protection Area by providing a space for residents of the Borough to walk in. Southwood Playing Fields are home to Rushmoor Community Football Club during the football season and Cove Cricket Club during the summer months. The Site is also near to Cove Valley and Cove Brook both of which are designated Site of Importance for Nature Conservation (“SINCs”).
Southwood Village Green, Summit Avenue, Farnborough	Southwood Village Green is a grassed area adjacent to the local infants school which has a high amenity value.
Nightingale Close, Farnborough (Land to the east of Minley Road)	The Land to the east of Minley Road is a grassed area which is used by the residents of Nightingale Close and neighbouring roads for recreation.

Moor Road Playing Field, Moor Road, Farnborough	Moor Road Playing Fields contains football and cricket pitches which are available to be booked by local sports team. Moor Road Playing Fields also consists of play infrastructure for children up to 14 years of age, a multi-use games area, a BMX track and outdoor gym equipment.
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20. The remaining sites are car parks which have community value or those for which occupation by an unauthorised encampment would have significant impacts on the residents and businesses of the Borough. This includes Union Street West Car Park which is relied on by residents of Farnborough as a commuter car park.
21. Notwithstanding that other sites in the borough may also meet the criteria I outline below, the sites which make up the Land have been chosen because they are:
 - a. Sites which are highly inappropriate for encampments due to their amenity, recreational value and significance to the community;
 - b. Sites which have been substantially and disproportionately adversely affected by unauthorised encampments within the last 5 years causing serious harm to a number of occupiers of the sites and adjacent businesses.
22. The Land covers 2.18% of the Borough of Rushmoor. Therefore, significant areas of the Borough can and are at times occupied by those wishing to form encampments. I give examples of such encampments at paragraphs 46 and 47 of this statement.
23. The claimant believes that the protection of the sensitive sites which form part of the Land strikes an appropriate balance between the rights of residents, businesses and occupiers of the Borough to be able to use important public spaces and the rights of the Gypsy and Traveller community to their nomadic lifestyle and tradition.

Engagement with the Travelling Communities

24. The Claimant has a statutory duty to address the accommodation needs of the Gypsy and Traveller community. This duty is reflected in the Claimant's Local Development Plan ("the Local Plan"), which adopts a permissive policy informed by the evidence contained within the Claimant's most recent Gypsy and Traveller Accommodation Assessment ("GTAA").
25. The GTAA concluded that there is currently a low internally generated demand for Gypsy and Traveller sites within the Borough, whilst recognising that this position may change over time. The Local Plan reflects those findings by identifying criteria for suitable sites and establishing a presumption in favour of development where a proposal comes forward that satisfies those criteria and addresses an identified need within the Borough.
26. The Claimant is also undertaking a new GTAA and has committed to reviewing and updating its policies relating both to unauthorised encampments and to the provision of authorised sites in light of the conclusions of that assessment. My colleague, David Stevens, sets out the details of the current policy framework and the process being followed in relation to the GTAA in his witness statement in support of this application.

Action taken to draw attention to the Injunction

27. Throughout the Injunctive Period the Claimant has ensured that the Injunction has been properly signposted and advertised.
28. The Claimant has displayed notices (**exhibited as HP4/1**) at the entrances to the sites which form the Land and have undertaken regular checks to ensure that these notices have remained in place. Where any notice has been removed the Claimant has promptly replaced the notice.
29. The Claimant has also maintained throughout the injunctive period, a webpage outlining the Injunction, its purpose and effect.

Circumstances in which the Injunction was granted

30. The Injunction was granted following a significant increase in unauthorised encampments within the Borough, occupying multiple sites in succession, and in

reflection of the substantial harm which those encampments cause to the Land and to the residents and businesses which use or are in proximity of the Land.

31. The Injunction has improved this situation and as I will explain the reduction in the number and duration of encampments during the Injunctive Period has been wholly positive. Nonetheless a significant risk of unauthorised encampments remains and the harm which those encampments cause to the Borough means that the Injunction remains a necessary and proportionate response to that risk.
32. Aside from the reduction outlined above and further in this statement, the Claimant does not believe that there has been any other material change in circumstances since the Injunction was granted.

EFFECTIVENESS OF THE RELIEF

33. Since the Injunction was extended, there have been two further incidences of unauthorised encampments on the Land. While this is a welcome reduction when compared to the previous year in which the Land experienced 7 unauthorised encampments, the Claimant's view is that this is solely because the Injunction has been effective and does not reflect a lower risk of unauthorised encampments overall.
34. Notwithstanding the reduction, the risk of unauthorised encampments remains high. As I will outline, in the case of both encampments on the Land the occupiers were not aware of the injunction or did not believe the injunction was still in place when they pulled onto the land. Upon being told about the Injunction the occupiers left immediately. This suggests that if those looking to form unauthorised encampments are actively considering the injunction in their selection of sites. This is also evidenced by the Wellington Statue Car Park encampment which I outline below.
35. The first of the encampments on the Land during the Injunctive Period is outlined in brief at paragraphs 51 and 52 of my third witness statement. On the 25 August 2025, twenty caravans pulled onto Southwood Playing Fields with the intention of forming an unauthorised encampment. Hampshire Constabulary attended the site and informed the occupiers of the injunction. In direct response to this the occupiers left the site within 2 hours. The educational approach adopted by the police meant that the power of arrest did

not need to be exercised, resulting in minimal disruption to residents, businesses and sports clubs which use the playing fields. The duration of the encampment also meant that it did not impact council officers.

36. The second incident occurred on the evening of 27 July 2026 when five motor vehicles and three caravans pulled onto Aldershot Park, breaking through a height barrier and gate to form an unauthorised encampment. This was of particular concern as Aldershot Park abuts the Aldershot Lido which was fully booked with around 3000 people due to attend the next day. Hampshire Constabulary were referred to the incident and attended the encampment in the morning of 28 July 2026.
37. The report of PC Rumming (**Exhibited as HP4/2**) outlines that once informed of the injunction and given clarification that it was still live, despite verbal abuse being directed at the officers, the occupiers left the land within an hour. As with the first occurrence, the educational approach taken by Hampshire Constabulary means that the power of arrest did not need to be exercised but also shows that the injunction is an effective protection for the valuable open space in the borough.
38. The prompt departure of the encampment meant that there was minimal disruption to the use of Aldershot Lido, an important community asset, and similarly limited impact to the residents who utilise Aldershot Park.
39. Both of these unauthorised encampments have been of substantially shorter duration than those experienced prior to the injunction. In the 12 months prior to the injunctive period the average duration of an encampment on the Claimant's land was 6.5 days, which reflects the length of time taken to obtain a removal order pursuant to Section 77 of Criminal Justice and Public Order Act 1994.
40. As I have highlighted, on both occurrences during the Injunctive Period the occupiers vacated the Injunctive Land upon being informed of the Injunction. This reduction in duration has minimised the adverse impacts commonly associated with such encampments, including anti-social behaviour, disruption to local businesses and sporting activities, and the accumulation of waste. As is highlighted in the report of PC

Rummings, the Injunction has also had a positive impact on Hampshire Constabulary who spend less time investigating, resolving associated issues and disbanding the encampments. This reduction in demand on Police resources allows the police to better serve the community.

41. The Council has received a statement support from Inspector Mike Hall of Hampshire & Isle of White Constabulary, a copy of which is exhibited as **HP4/3**.
42. The reduction in duration and ease of removal has also significantly reduced the time spent by environmental health service dealing with unauthorised encampments, both during the encampments undertaking welfare checks and progressing the removal order process and then remediating the land once it has been vacated.
43. On average in the 12 months prior to the Injunctive Period an encampment within what is now the Injunctive Land would take an average of 44 hours of the environmental health team's time. This does not account for the time of other Council services such as legal officers, community protection or customer services. In comparison the encampments outlined above took a total of 4 hours of environmental health team's time.
44. The Claimant is also aware that local businesses and sports clubs have previously experienced significant disruption due to encampments on the Injunction Land. The reduction in number and duration of encampments will also have lowered this financial impact on third parties.

JUSTIFICATION FOR CONTINUANCE

Apprehended Breach of Planning Control

45. Despite the significant reduction in unauthorised encampments, as outlined above the Claimant has still experienced some encampments on the Land. There have also been encampments elsewhere in the Borough throughout the Injunctive Period, I outline the notable incidents below:

Encampment at Frimley Business Park, Farnborough on 26 March 2026 (“FBP Encampment”)

46. On 26 March 2026 two caravans pulled onto Unit 4.3 at Frimley Business Park, which is private land. The encampment was attended by Hampshire Constabulary who concluded that there were no actions which they could take. The encampment was therefore dealt with primarily by [REDACTED] who is the [REDACTED] [REDACTED] and who has provided a report of the incident (**Exhibited as HP4/4**).
47. As is highlighted in [REDACTED] report, the occupiers of the encampment used implicit threats of violence (including the implied use of baseball bats as weapons) and explicit threats relating to the violence and anti-social behaviour which would be caused by other travellers in order to extort money from the landowners.

Encampment at Wellington Statue Car Park, Aldershot on the 8 May 2026 (“the Wellington Encampment”)

48. On 8 May 2026 four caravans pulled onto the Wellington Statue Car Park in Aldershot. The encampment was attended by Hampshire Constabulary. The report of PC Balchin (**Exhibited as HP4/5**) outlines that the occupiers of that encampment were aware of the Injunction and that this had been considered when choosing the land to form an encampment on. The encampment lasted three days and was resolved through a negotiation with the landowner (being the Ministry of Defence).
49. These encampments demonstrate that other areas of the borough can accommodate encampments. Notwithstanding that neither landowner consented to the encampments, both sites generate less significant adverse effects than encampments on the Land as neither were on open space, neither had substantive impacts on important community assets and neither were proximate to other dwellings.
50. The FBP Encampment also demonstrates some of the significant issues which can arise when land is left unprotected. I do not suggest that all of the Defendants in this matter would be, or would threaten to be, violent; however, this is unfortunately a common

complaint received by the Claimant from residents. This means that even where public spaces are not rendered physically unusable by encampments, the hostile conduct of some occupiers can prevent residents from feeling comfortable using the spaces and infrastructure around them.

51. The solution adopted by the landowner in reaction to the FBP Encampment would not have been appropriate for a local authority with a duty to protect public funds. Further, the Claimant would be concerned that paying occupiers to leave an encampment would set a precedent across all of the Claimant's land and would encourage an increase in encampments. It is reasonable to believe that, had this encampment occurred on the Land, it would (without the protection of the Injunction) have lasted for a longer period, and the occupiers may have been joined by others whom they describe as more violent and more likely to cause damage. This shows the continuing need for the Injunction in relation to the important community sites which make up the Land. The threat of violence also shows the need for the power of arrest to protect residents of the borough from harm and threatening behaviour
52. Similarly, the Wellington Encampment shows both the effectiveness of the Injunction and, given the Injunction was considered when choosing a site, that it is reasonable to apprehend that without the Injunction there would be further breaches of planning control.

Mitigation of the Negative Impacts of Encampments

53. Unauthorised Encampments are associated with significant negative impacts, particularly when they are formed on land which is inappropriate for residential use such as the Land. As I outline in my third witness statement, the negative impacts of unauthorised encampments can be summarised under the headings: risk to public health (Paragraphs 29 to 33), noise nuisance (Paragraphs 34 to 36), damage to property (Paragraphs 37 to 40), threats and intimidation (Paragraphs 41 to 43) and financial implications (Paragraphs 44 to 47).
54. I do not wish to rehearse all of the negative impacts which are associated with such encampments however I will highlight that the Injunction has meant that many of these

impacts, even where encampments do form, are mitigated due to their reduced occurrence and duration.

55. In relation to the risk to public health, the reduced occurrence and duration of the encampments means that the spread of faeces across the sites is less likely and, to the extent that it does occur, is much easier to remediate. Similarly, less waste accrues, and the risk to public health is therefore substantially lowered.
56. The reduced occurrence and duration of the encampments also means that any noise nuisance which does occur does not persist over a long period, and is therefore more manageable for residents.
57. The injunction does not stop the impact entirely, however, as residents are aware that the injunction is in place and therefore the encampment is likely to be moved on quickly, residents may be more accepting of the noise for the short period of time it occurs. They also may be less likely to attempt to confront the encampment. This reduces the chance that residents will experience intimidation and threatening behaviour.
58. As I have outlined above, the Injunction significantly lowers the financial impact of encampments as police and officer time is reduced, the cost of remediation is reduced and similarly the Claimant does not have to pay significant court fees and legal costs at each instance.

Lack of alternative enforcement methods

59. Prior to obtaining the Injunction, the Claimant considered a variety of methods to prevent and enforce against unauthorised encampments. None of the options considered offered sufficient protection against the significant adverse impacts caused by unauthorised encampments forming on the Land.
60. These considerations are outlined in brief at paragraphs 53 to 63 of my third witness statement. However, for a fuller account and ease of reference, I outline the Claimant's approach and considerations below.

Prevention

61. As a landowner the Claimant takes a proactive approach to prevent encampments forming on land which is inappropriate. This includes through the installation of height barriers and investing in sizeable concrete bollards in order to protect the Land.
62. Unfortunately, the Claimant's experience is that many of those forming encampments are willing to commit criminal damage to these preventative measures in order to access the land. This adds to the cost of remediating encampments, as the Claimant must repair or replace any damaged installations.
63. While the Claimant maintains this preventative approach, the Injunction remains necessary to respond to encampments once occupiers have circumvented these measures.

Other methods of Planning Enforcement

64. The Claimant could tackle the breach of planning control through the enforcement powers available under the Town and Country Planning Act 1990, including a Temporary Stop Notice (s.171E), a Stop Notice (s.183) and/or an Enforcement Notice (s.172) (each a '**Notice**').
65. An Enforcement Notice requires a minimum of 28 days before it takes effect, and would not therefore be an expedient or effective method of enforcing against unauthorised encampments.
66. A Temporary Stop Notice and a Stop Notice can be issued with immediate effect, requiring the use of the land to cease. However, the only remedy available if a Notice is not complied with is prosecution of the Defendants.
67. The Claimant does not seek to punish the Defendants for their way of life, but to restrain them from breaching planning control in a way that causes significant adverse effects to local residents and undermines the protection of important community assets. The criminalisation of their behaviour is not, therefore, something the Claimant wishes to pursue.

68. Furthermore, if the Claimant were minded to prosecute the Defendants following non-compliance with a Notice, this would take a significant period of time and cost and would not necessarily result in the encampment being disbanded.
69. The Claimant also doubts that a successful prosecution could be achieved, as it is common for the occupiers not to be identifiable by the Claimant.

Public Space Protection Orders (“PSPO”)

70. Similar to a Notice, enforcement of a PSPO is punitive in nature, through fines or prosecution.
71. As explained above, the Claimant does not wish to punish the Defendants for their way of life. A PSPO would not, therefore, be an appropriate or effective method of enforcing against unauthorised encampments. Enforcement through a fixed penalty notice or prosecution would also not achieve the Claimant's primary aim of securing the removal of the unauthorised encampment as promptly as possible from the most important public and community amenity spaces on the Land.
72. As with a Notice, the Claimant may also struggle to enforce a PSPO due to its frequent inability to identify the occupiers. Any fixed penalty notice or attempted prosecution is therefore likely to fail.
73. A PSPO also cannot be introduced or varied quickly, and is not therefore as effective as an injunction. It also does not afford the Defendants with liberty to apply to the court.

Byelaws

74. The enforcement of byelaws preventing the formation of unauthorised encampments faces the same issues outlined above in relation to enforcement through Notices and PSPOs, namely that:
 - a. they do not prevent the unauthorised encampment or secure its removal from the site;
 - b. They criminalise the behaviour of the Defendants; and

- c. if the Claimant were minded to enforce them, any prosecution would face significant difficulties.

- 75. Pursuant to s.237ZA of the Local Government Act 1972 the Claimant may include within byelaws provision for the seizure and retention of any property in connection with any contravention of the byelaw. The claimant believes that this method of enforcement in relation to an unauthorised encampment would increase tension with the Travelling Communities and may lead to substantial violence and threatening behaviour.
- 76. The seizure of property in relation to an encampment may also increase the unequal and poor outcomes in health and economic factors which the Travelling Communities experience. This is not an outcome which the Claimant wishes to occur.

Removal Orders

- 77. As explained above prior to seeking injunctive relief, the Claimant used to serve a Direction Notice in accordance with s77 Criminal Justice and Public Order Act 1994 requiring the occupiers to vacate the land.
- 78. The process of the obtaining a removal order following lack of compliance with a Direction Notice takes significant time and therefore the amenity of the site may have been significantly adversely affected through littering and damage to the land. Furthermore, there may have been substantial disruption to the local residents including noise pollution, cancellation of sports events and reduction in business.
- 79. Furthermore, service of the Direction Notice has often led to the encampment moving onto an adjacent area outside of the specified area, requiring the process to be restarted.
- 80. This results in significant and wasted costs to the Claimant, an elongated period of harm to the local community and can simply mean that two or more sites must then be repaired and remediated.

Conclusions on alternative enforcement methods

81. As I hope my explanations above demonstrate, the Claimant has considered whether alternative enforcement methods could be used in place of an injunction. No such option would be as effective or appropriate, and each would result in an elongated duration of the encampments, thereby enabling the adverse effects I have highlighted above.
82. I respectfully submit that the reduction in anti-social behaviour, reduction in remediation cost and reduction in interruption to resident's lives and local businesses are clear reasons for the continuance of the injunctive relief.

BASIS FOR FURTHER ORDER

Extent of Extension

83. The Claimant is seeking an extension of one year, to maintain the protection of the Injunction Land through the busy periods of Easter and Summer 2027.
84. This extension would also allow the Claimant to obtain the results of the updated Gypsy and Traveller Accommodation Assessment which I explain above. The process for this is explained in the witness statement of my colleague David Stevens.
85. This updated assessment will allow the Claimant to reconsider the Gypsy and Traveller Protocol, as well as the provision of Gypsy and Traveller sites in the Borough.

Power of Arrest

86. The Claimant requests that any extension remain supported by a power of arrest.
87. Notwithstanding that the power of arrest has not been used by Hampshire Constabulary, I believe it has been a crucial element in the effectiveness of the Injunction.
88. Hampshire Constabulary regard the power of arrest as a last resort, and initially adopt an educational approach, informing occupiers of the Injunction and asking that they move on from the Land.

89. Furthermore, as shown by the FBP Encampment, the Claimant unfortunately often finds that these encampments can involve threatening and intimidating behaviour towards the Police, Council Officers and local residents.
90. The encampments also pose a risk of significant harm to local residents, due to the public health risk, abuse targeted at residents trying to use the Land, and damage to property.
91. The Claimant believes that the threats of violence, the risk of harm, and the need to retain the effectiveness of the Injunction, together mean that the power of arrest should be maintained.

Conclusion

92. As explained at paragraphs 30 to 32 of this statement, I respectfully submit that there has not been a material change in the circumstances giving rise to the need for injunctive relief since the grant of the Injunction.
93. It is also submitted that the Injunction has been an effective method of dealing with unauthorised encampments on the Land in a fair and proportionate manner, both through working as a deterrent to unauthorised encampments being formed, and by encouraging encampments which do form to move on swiftly.
94. As I hope I have explained, despite the success of the Injunction, the Claimant believes that the continuation of the Injunction is justified. The Claimant apprehends a breach of planning control and believes that it is necessary and expedient, for the promotion and protection of the interests of the inhabitants of the Borough, to seek the extension.
95. On the basis of the paragraphs above, the Claimant requests that a further order be made to continue the Injunction for a further year, protecting important community assets and the residents and businesses of the Borough.

SERVICE OF THE APPLICATION

96. Pursuant to section B of the order granted by Mrs Justice Hill on 19 September 2025 which required that:
- a. *“the Claimant shall serve this Order upon the Defendants by each of the following methods:*
 - i. *Personal service as described in paragraph [b] below.*
 - ii. *Advertising the existence of this Order in the Hampshire Independent and in particular, with a link to the Injunction Website, which will contain a direct link to this Order and the accompanying documents.*
 - iii. *The Claimant shall use reasonable endeavours to place advertisements on local notice boards managed by the Claimant which shall contain a direct link to this Order and the accompanying documents.*
 - iv. *Publishing social media posts on the Claimant’s Facebook and LinkedIn pages, providing a link to the Injunction Website which will contain a direct link to the Order and the accompanying documents.*
 - v. *Affixing copies (as opposed to originals) of this Order in a transparent envelope, or laminated copy, in a prominent position on or close to all adopted highway entry points within the area marked with the red line on the map attached at Schedule 1 with a notice to Persons Unknown that a copy of the supporting evidence can be obtained from Rushmoor Borough Council, Council Offices, Farnborough Rd, Farnborough GU14 7JU.*
 - vi. *Advertising the existence of this Order in a prominent location on the Injunction Website, together with a link to download an electronic copy of this Order.*
 - b. *Service of this Order on Defendants in occupation on the Injunction Land may be effected by personal service where practicable and/or posting a copy of this Order through the letterbox. If there is no letterbox, then a package containing this Order may be affixed to or left at the front door or other prominent feature marked with a notice drawing the recipient’s attention to the fact that the package contains a court*

order and should be read urgently. The notices shall be given in prominent lettering in the form set out in Schedule 2 It is open to any Defendant to contact the Claimants to identify an alternative place for service and, if they do so, it is not necessary for a notice or package to be affixed or left at the front door or other prominent feature.”

97. Following the grant of the extension the Claimant updated the Injunction Website with a copy of the sealed order of Mrs Justice Hill.
98. As at the time of the extension there were no occupiers of the Land, personal service did not need to be effected however in accordance with paragraph i, as outlined in this statement, when newcomers pull onto site Hampshire Constabulary serve a copy of Injunction on those occupiers and explain the Injunction to the occupiers when necessary.
99. In accordance with Paragraph ii the Claimant arranged a notice to be published in next available copy of the Hampshire Independent (**Exhibited as HP4/6**). This was published on 3 October 2025.
100. In accordance with Paragraph iii the Claimant prepared and printed posters (**Exhibited as HP4/7**) to be displayed in its community notice boards throughout the borough. Copies of the posters have been displayed in the notice boards since the week following the injunction.
101. Copies of the Injunction and a Notice were affixed in prominent locations by the Claimant's Officers at entrances of each of the 12 sites covered by the injunction. These notices are regularly checked and replaced as required.
102. On 19 September 2025 the Council made Social Media posts through its Facebook and LinkedIn accounts. The posts provided information about the injunction and also a link to the Injunction Website for further information.
103. The Claimant believes it has complied fully with the Order regarding service of the Injunction and has best efforts to publicise the injunction and make interested parties aware of where additional information regarding it can be sought.

I believe that the facts stated in this statement are true. I understand that proceedings for contempt of court may be brought against anyone who makes, or causes to be made, a false statement in a document verified by a statement of truth without an honest belief in its truth.

Dated the 28 day of August 2026

Signed:



C. Exhibits



Rushmoor Gypsy & Traveller Accommodation Assessment

Final Report

October 2012

UNITED
KINGDOM &
IRELAND



Prepared for:
Rushmoor Borough Council

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1 INTRODUCTION

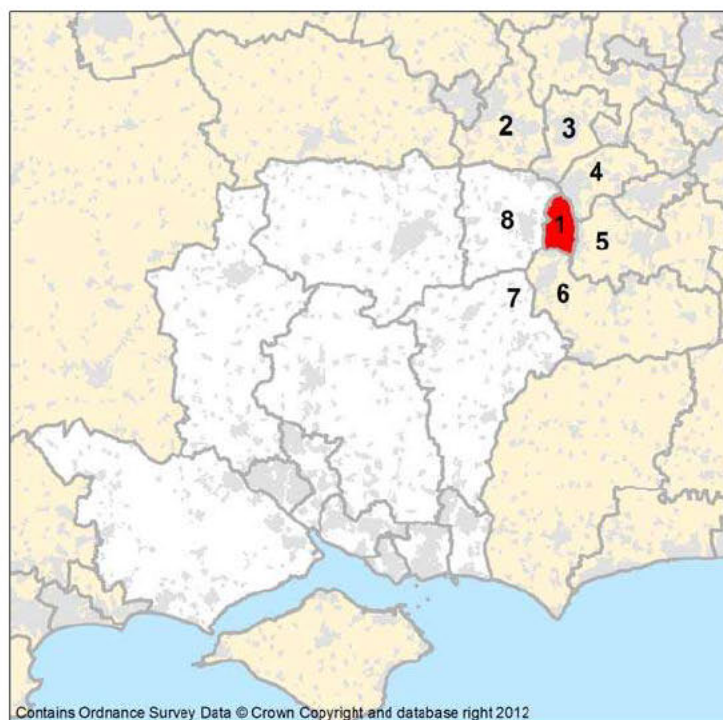
1.1 Context

1.1.1 This report is an independent assessment of the need for Gypsy, Traveller and Travelling Showpeople accommodation in the period 2012 - 2017. The assessment has been undertaken by the Strategic Planning team at URS, based on survey work undertaken by Rushmoor Borough Council.

1.1.2 Previous evidence based studies¹ have demonstrated that there is a need for Gypsy, Traveller and Travelling Showpeople accommodation in Rushmoor Borough. Given the time that has elapsed since these studies it is now necessary to appraise more recent evidence in respect of the need to make provision for traveller's sites in Rushmoor Borough.

1.2 About Rushmoor

Figure 1: The location of the Borough of Rushmoor within Hampshire



1: Rushmoor; 2: Wokingham; 2: Bracknell Forest; 4: Surrey Heath;
5: Guildford; 6: Waverley; 7: East Hampshire; 8: Hart

¹ DCA (2006) 'Gypsy and Traveller Accommodation Assessment for Hampshire and the Isle of Wight' and Hampshire Strategic Officers' Group (2008) 'Travelling Showpeople Accommodation Assessment for Hampshire, Southampton, Portsmouth and the Isle of Wight'

1.2.1 Rushmoor is a small urban authority (3,905 ha) in North East Hampshire, adjacent to the Surrey and Berkshire borders. It is densely populated (93,800 residents in the 2011 Census²) with a well defined built-up area made up of two major settlements whose boundaries are contiguous.

1.2.2 Aldershot lies to the south of the Borough, and Farnborough to the north. Aldershot is famous for being the home of the British Army whilst Farnborough is renowned as the birthplace of British aviation. The northern and eastern parts of the Borough are mainly urban in character, whilst the land in the west has, in general, an international, national or local nature conservation designation, is made up of Ministry of Defence training land, or forms part of Farnborough Airport. The Borough is bounded on the east by the Blackwater Valley relief road.

1.3 Definitions

1.3.1 The following terms are used in this report:

Site: A Gypsy and Traveller site is an area where Gypsies and Travellers live. A site may contain a number of pitches.

Pitch: A pitch is the space occupied by one household and their vehicles.

Yard: The Travelling Showpeople equivalent of a site.

Plot: The Travelling Showpeople equivalent of a pitch.

1.4 Local planning policy

1.4.1 Rushmoor Borough Council's Core Strategy was adopted in October 2011. Paragraph 8.83 notes that "The Rushmoor Plan documents must provide for the needs of all sectors of the community, including those of gypsies and travellers and travelling showpeople".

1.4.2 Policy CP7 – Gypsies and Travellers and Travelling Showpeople states that:

The Council will safeguard existing sites for travelling showpeople. Where additional local need is demonstrated for new sites for gypsies and travellers and travelling showpeople, including transit sites, planning permission will be granted or sites allocated to meet this need provided that the following criteria are met:

a. Provision is made for safe and convenient access onto the highway network;

b. The proposals will not have an unacceptable adverse impact on the amenity of adjoining property and uses;

c. The proposal will not have an unacceptable adverse impact on the physical and visual character of areas of acknowledged importance;

d. The site can accommodate on-site facilities, appropriate to its scale.

1.4.3 The Council will monitor the supply and delivery of provision to ensure that locally identified needs are being met.

² When the full Census 2011 results are published, a more complete picture of the gypsy population may be revealed. The 2011 Census is the first Census where there was "Gypsy or Irish Traveller" tick box in the questionnaire, and results will be shown on table KS201EW: Ethnic group.

- 1.4.4 This Policy was prepared on the basis of the evidence which informed the preparation of the Core Strategy, and recognised the need to protect existing sites for travelling showpeople based on local need. In respect of gypsies and travellers, given that Rushmoor Borough does not have any existing gypsy and traveller sites, the Policy is criteria based to enable the identification of sites, or the determination of planning applications, should a need for such sites be demonstrated over the Plan period.
- 1.4.5 The Monitoring chapter of the Core Strategy includes no net loss of yards for travelling showpeople as one of its targets, both on an annual basis and over the plan period to 2027.

2 METHODOLOGY

2.1 Choice of approach

2.1.1 This report has been prepared to meet the expectations of the following two national policy and guidance documents.

Planning policy for traveller sites³ (DCLG, 2012)

2.1.2 This Government policy document requires local authorities to make their own assessment of Gypsy, Traveller and Travelling Showpeople needs for the purposes of planning. In doing so, it calls upon them to use evidence and to plan positively for such developments. Specifically, it calls upon local authorities to:

- Pay particular attention to early and effective community engagement with both settled and Traveller communities (including discussing Travellers' accommodation needs with travellers themselves, their representative bodies and local support groups);
- Co-operate with Travellers, their representative bodies and local support groups, other local authorities and relevant interest groups to prepare and maintain an up-to-date understanding of the likely permanent and transit accommodation needs of their areas;
- Use a robust evidence base to establish accommodation needs to inform the preparation of local plans and make planning decisions;
- Set pitch targets for Gypsies and Travellers and plot targets for travelling showpeople which address the likely permanent and transit site accommodation needs of travellers in their area;
- Identify and update annually, a supply of specific deliverable sites sufficient to provide five years' worth of sites against their locally set targets;
- Identify a supply of specific, developable sites or broad locations for growth, for years six to ten and, where possible, for years 11-15

Gypsy and Traveller Accommodation Needs Guidance⁴ (DCLG, 2007)

2.1.3 This guidance document provides details of best practice when conducting a Gypsy and Traveller accommodation needs assessment. This guidance has therefore formed the basis of this assessment in order to ensure that a robust evidence base is established. In particular, it suggests that:

- Some secondary information that is currently held by local authorities or other agencies can be used to inform the assessment; and
- It is recommended that the local authority or partnership conduct a specialist survey and/or qualitative research to obtain further more detailed information.

³ Available online at: <http://www.communities.gov.uk/documents/planningandbuilding/pdf/2113371.pdf> (accessed 06/2012)

⁴ Available online at: <http://www.communities.gov.uk/documents/housing/pdf/accommneedsassessments.pdf> (accessed 06/2012)

2.1.4 Details of both of these areas of research are set out below.

2.2 Secondary information

2.2.1 The following secondary sources of information were consulted during the course of the assessment:

- Waiting list for the two nearby local authority sites (Star Hill & Penny Hill, both in Hart District, provided by Hampshire County Council);
- Housing waiting list information, where this shows people are Gypsies or Travellers;
- Hampshire County Council data on unauthorised encampments, as supplied by Rushmoor Borough Council;
- Planning data on private authorised sites;
- Planning data on unauthorised sites;
- Planning data on any planning applications for Gypsy or Traveller sites which have been refused permission over the past five years;
- Outcomes of any planning appeals and those where enforcement action has been taken over the past five years;
- Current planning applications within the Borough awaiting determination; and
- Biannual gypsy and traveller caravan counts for the Borough.

2.3 Stakeholder engagement

2.3.1 The following agencies have inputted into the production of this report:

- Hampshire County Council Gypsy Liaison Office and Head of Planning
- Neighbouring local authorities: Guildford, Surrey Heath, Waverley, Basingstoke & Deane, Hart, Chichester, Winchester, West Sussex, Test Valley, East Hampshire, Eastleigh
- Registered Providers (housing associations)
- Gypsy Council
- Showmen's Guild

2.4 Specialist survey

The survey work was carried out in early 2012 in two phases. The details of the survey work are set out below.

Phase 1: Desktop Study

2.4.1 Officers at Rushmoor Borough Council (RBC) undertook a desktop review of published documentation, policy and statistics relating or relevant to Gypsies, Travellers and Travelling Showpeople in the Rushmoor area, as well as two sites in Guildford Borough close to the Rushmoor boundary, and consulted with relevant stakeholders such as the Showmen's Guild.

2.4.2 Officers collected information from local stakeholders, including Council Officers at Rushmoor Borough Council, neighbouring authorities including the Hampshire GTAA Group (7 local authorities – East Hampshire, Eastleigh, Fareham, Gosport, Havant, Test Valley & Winchester), Hampshire County Council (HCC), Hampshire and LA Gypsy and Traveller Liaison Officers, Community Safety Officer (Guildford BC)). Information was also sought from Registered Housing Providers with large stock in Rushmoor, The Showmen's Guild of Great Britain (Western Section and London and the Home Counties Section), FFT (Friends, Families and Travellers) and others who work with Gypsies, Travellers and Travelling Showpeople. The information sought included:

- Information on population size and / or movement of Gypsies, Travellers and Travelling Showpeople – data obtained from RBC Planning, Environmental Health, Council Tax, Housing Benefit, and Housing Options Team (HOTS); HCC and Registered Providers with large stock in Rushmoor;
- Information was also requested from other local authorities who are currently carrying out GTAA or have carried out surveys in the past e.g. the Hampshire GTAA group, Hart DC, Basingstoke and Deane BC, and Guildford BC. Officers requested the information/findings from the studies undertaken by these local authorities, and the neighbouring Guildford authorities to enable us to consider cross boundary movements of Gypsies, Travellers and Travelling Showpeople, and to help ensure that the GTAA is as robust as possible;
- An illegal transit encampment was identified through the RBC Environmental Health Team; information on illegal encampment over the last four years was also obtained from the Hampshire County Council Gypsy Liaison Officer;
- At the time of the desktop study, the Hampshire GTAA Group had not finalised their questionnaire, whilst Basingstoke & Deane BC had completed interviews and analysis, but had to complete their final report. The latter had not come across anyone in the borough who had expressed an interest in moving to Rushmoor;
- At the time of the desktop study, Hart DC had carried out the interviews but were waiting to undertake an analysis of the findings. However, the results of the surveys showed no expression of interest in moving to Rushmoor;
- Numbers from Registered Housing Providers (RPs) are either not available (not collected), or very low because residents self select the categories provided on ethnicity. Many of the Gypsy and Traveller residents who live in bricks and mortar do not select Gypsy and Travellers on the requisite form;
- Homeless presentations if they indicate Gypsies and Travellers – data sought from RBC Housing Option Team (HOT);
- Re-housing data which monitors the re-housing of Gypsies and Travellers – information obtained from RBC Housing Options Team and RPs;

- Housing waiting list information if information on the numbers of Gypsies and Travellers is available on the list – information obtained from RBC HOT;
- Movement of Gypsies and Travellers from permanent housing – HOT and RPs;
- Data on private authorised sites, including information on the number of caravans permitted on each site, whether the planning permission was granted on a permanent or temporary basis, and whether it restricted occupancy to named individuals; obtained from RBC's planning department.

Phase 2 – Research by interview

- 2.4.3 Phase 2 of the study supplemented the desktop study by undertaking research by interview and survey with Gypsies, Travellers and Travelling Showpeople in the Borough, and in the neighbouring Borough of Guildford where sites are located close to Rushmoor Borough's boundary.
- 2.4.4 Interview questions were designed after consultation with the working group⁵ and key stakeholders. Whilst a single questionnaire was adopted for interviewing Gypsies, Travellers and Travelling Showpeople, this was based on a semi-structured 'qualitative' approach centred on a number of 'key questions'. However, as it is recognised that Travelling Showpeople do not share the same culture or tradition of Gypsy and Travellers (of which there are various ethnic groups), an interpretive approach was required when interviewing based on the one questionnaire. A copy of the questionnaire is included at Appendix A of this report.
- 2.4.5 A target number of interviews was identified for each type of accommodation e.g. authorised developments, side of road, conventional housing. Rushmoor Borough has four authorised sites for Travelling Showpeople. Two authorised Gypsy and Traveller sites are located in Guildford Borough, on the boundary of Guildford BC and Rushmoor BC. Officers from both Rushmoor and Guildford Borough Councils worked together to facilitate the research by interview on these sites in neighbouring Guildford Borough.
- 2.4.6 The questionnaire aimed to:
- Gather information on current tenure types and aspirations/future needs, plus tenure preferences for caravan dwelling/movement between housing and caravans;
 - Ascertain attitudes to current site provision; presence on unauthorised encampments;
 - Gather data on household composition and demography including patterns of extended family living;
 - Identify migration patterns and transient settlement patterns;
 - Gather information on employment trends and barriers to accessing training and education opportunities.

⁵ This working group included Rushmoor Borough Council Officers with knowledge of the Gypsy, Traveller and Travelling Showpeople communities, Officers from Hampshire County Council, representatives of the Gypsy and Traveller communities, and other key stakeholders such as neighbouring local authorities.

- 2.4.7 In undertaking the surveys, a qualitative approach was used, taking into account cultural sensitivities, for example, women may not wish to answer questions, or speak to a male researcher.
- 2.4.8 In respect of gypsies and travellers, Officers from Rushmoor and Guildford Borough Councils spent time with Gypsy and Traveller Liaison Officers, site managers, community officers and Lead Families on site. This time prior to the survey work was spent with a leading household on each site to explain the purpose of the questionnaire build up a relationship and gain trust, and for that family to introduce interviewers to other households on the site. When interviewing Gypsies and Travellers, the preference was for the women to answer the questions.
- 2.4.9 Similarly, with the Travelling Showpeople, the first visit was simply to give advice on the purpose of the survey and arrange an appointment to call back if the families were unable to complete the questionnaire at the time of the first visit. Further follow up visits were made to collect and complete the questionnaires. When interviewing the Travelling Showpeople, both the men and women were happy to answer questions. However, if they had adult sons and daughters, they preferred them to answer on behalf of the family.
- 2.4.10 Table 1 below summarises the organisations and people consulted in preparing the GTAA. This is followed by Table 2 which sets out the sites visited in preparing the GTAA.

Table 1: Summary of organisations & people consulted for information

Consultee	Details	Number of potential interviewees identified
Rushmoor Borough Council Officers including:		
- Council Tax	Does not collect any ethnic information, including Gypsies, Travellers or Showpeople	n/a
- Housing Benefit Team	Does not collect any ethnic information, including Gypsies, Travellers or Showpeople	n/a
- Housing Options Team	Collect information on Gypsies, Travellers and Showpeople, but this information is not always provided. Information requested on Homeless presentations, Re-housing data & the Housing allocation pool	4
- Planning	Information on location of sites in Rushmoor	10
- Environmental Health	Information regarding illegal encampments	2
Hampshire County Council Gypsy Liaison Officer	Information regarding illegal encampments pre-2012	n/a
Registered Providers	Collect information on Gypsies, Travellers and Showpeople, but this information is not always provided by respondent	n/a
Neighbouring Local Authorities	Guildford ; Basingstoke & Deane ; Hart ; Chichester ; Winchester ; West Sussex ; Test Valley ; East Hants	43 (13 Ash Bridge ; 30 Lakeside Close – both sites in Guildford Borough)

Table 2: Traveller Sites visited during February and March 2012

Site	Identified number of plots/sites/properties	Actual number of households interviewed
330 – 342 Farnborough Road, Farnborough	5	6
159 Queens Road, Farnborough	1	2
10-14 Peabody Road, Farnborough	3	3
11 Peabody Road, Farnborough	1	2
Ash Bridge, Aldershot (Plots 1-13)	13	9
Lakeside Close, Ash Vale (30 properties in Buttermere Court ; Coniston Court ; Eskdale Court ; Haweswater Court ; Langdale Court ; Ullswater Court ; Windermere Court)	12 (self identified as Gypsy / Travellers)	9
Bricks & Mortar (Rushmoor)	4	2
Illegal encampments	2	1

N.B. One plot/site may contain more than one accommodation and some plots/sites did not contain any households or accommodation.

2.5 Limitations

2.5.1 The approach taken during the assessment does have limitations. These are summarised as such:

- Whilst there has been liaison with neighbouring local authorities and other agencies, this assessment does only cover Rushmoor Borough, whereas planning for Gypsies and Travellers is something that is best undertaken at the larger than local level. However, the results of this work can be shared with neighbouring authorities to come to an appropriate cross-boundary solution, as is appropriate in planning to meet the needs of travellers. In addition, whilst this study focuses on a single local authority area, it has been set in the wider sub-regional context.
- The surveys undertaken for the assessment produced some useful data but there were some refusals and it is possible that those who completed the questionnaire are not a representative sample. Nevertheless, this is a risk applicable to all survey work, and the results should therefore be considered within this context.

3 BACKGROUND

3.1 Current provision

- 3.1.1 There are currently four local authority Gypsy sites in Hampshire, with a total capacity of 78 pitches. Two of these are in the neighbouring district of Hart: Star Hill and Penny Hill, each with 20 pitches. The other sites are the Tynefield site in Winchester District (18 pitches) and the Bury Brickfields site in New Forest District (20 pitches).
- 3.1.2 There are also several authorised private sites in Hampshire. The 2006 Hampshire and Isle of Wight Gypsy and Traveller Accommodation Assessment estimated that there were 21 of these in the study area, totalling an estimated 36 pitches. The County of Surrey is home to a large Gypsy and Traveller Community, making them one of the largest ethnic minorities in the area. The 2006 West Surrey Gypsy and Traveller Accommodation Assessment found that there were 106 permanent pitches within the boroughs of Guildford, Waverley and Surrey Heath.
- 3.1.3 The eastern boundary of Rushmoor Borough is formed by the Blackwater Valley Relief Road. The Relief Road marks the boundary between Rushmoor and Guildford Boroughs. Just over the boundary, in neighbouring Guildford, there are two permanent sites for travellers, one at Ash Bridge (13 pitches) and one at Lakeside Close, Ash Vale (30 pitches).
- 3.1.4 In Rushmoor Borough, there are no permanent Gypsy and Traveller sites, either authorised or unauthorised.
- 3.1.5 Similarly, there are no legal transit sites.
- 3.1.6 There are 10 plots for Travelling Showpeople, spread over four yards in Farnborough, used by four families:
- Two yards on Peabody Road
 - One yard on Queens Road; and
 - One yard on Farnborough Road.

3.2 2012 survey results

- 3.2.1 The following information can be drawn from the surveys undertaken to inform the assessment, as described in section 2.2 above (only information that can directly inform the assessment is highlighted here).
- 3.2.2 In relation to Gypsies and Travellers:
- The survey work identified one English Traveller family (one adult, two children) living in bricks and mortar in the affordable housing sector in the Borough that is expecting some of the household to move in the next five years. They will be looking to move to a local authority serviced site in a rural area. More specifically, in response to an open-ended question, the respondent named the location they are looking to move to as “Guildford, local”.
 - There are three other households, identifying themselves as Romany, Gypsy and English Traveller, currently living in bricks and mortar but expecting at least some of the household to move in the next five years. Each of these would like to live in affordable housing (bricks and mortar) in the local area.
 - One survey was undertaken with a household that was illegally encamped on private land in Farnborough. This was a temporary encampment. The household pursues a nomadic way of life, travelling all the time, and was in their previous location for less

than a month. They would like to move to a serviced site (local authority or private), if available, or the side of the road. No preferred area was specified.

- Ten surveys were completed at the Ash Bridge serviced site in the neighbouring district of Guildford, Surrey. Of these, only one move is expected in the next 5 years. This is a daughter who is expected to marry and wants to live in Surrey.

3.2.3 In relation to Travelling Showpeople:

- 13 questionnaires were completed, seven in Queens Road/Peabody Road and six in Farnborough Road. Typically, respondents are living on their own land or that of a family member;
- A marked characteristic of the Peabody Road sites is how longstanding they are. Respondents reported that their families had owned their respective sites “for over 150 years”, “for over 60 years” and “since 1892”;
- Three of the respondents may be planning to move in the next five years;
- An important issue to emerge at the Peabody Road sites is a shortage of space. The owner occupiers of two of the plots are having to store some vehicles elsewhere;
- At the time of the survey, one of the plots on Peabody Road was vacant;
- No respondents at Farnborough Road expressed any plans to move or indicated that their current facilities are in any way lacking;
- Many are hesitant to use transit sites as they do not know who else will be on site. In addition, transit sites are generally not large enough for most Travelling Showpeople with equipment;
- Not all members of Travelling Showpeople households travel, with older members of the household often staying behind;
- The equipment of Travelling Showpeople is often stored elsewhere in neighbouring local authority areas due to lack of storage space on established sites in Rushmoor, and this makes it difficult to undertake activities such as maintenance work;
- Travelling Showpeople travel with family members based in neighbouring boroughs;
- Static vans are preferred in the context of existing means, but if funds were not an issue many would prefer to build and live in bungalows (bricks and mortar);
- Many do not travel as far as they did in the past due to rising fuel costs.

4 RESIDENTIAL SITE ESTIMATE

4.1 Summary estimate

4.1.1 As noted above, a methodology closely based on the 2007 DCLG guidance on Gypsy and Traveller Accommodation Needs Assessments has been used to estimate the requirement of permanent pitches required in Rushmoor for the period 2012-2017.

4.1.2 The table below summarises the steps taken to arrive at the estimate, alongside the outcomes of each step.

Factor to be quantified	Amount
A: Current supply of occupied pitches in local authority or private ownership.	There are 0 authorised pitches.
B: Vacant or planned pitches, or those in the pipeline.	There are no vacant or planned pitches.
C: Current and forecast residential demand.	There is 1 example in the surveys of a resident in bricks and mortar wanting to move into a local authority site in the 'Guildford, local' area. No other such requests were uncovered. This represents a current and forecast residential demand of 1 pitch in the general area.
D: Extra pitches needed, 2012-17	Current and forecast demand of 1 (C) and no development in the pipeline (B) means that 1 extra pitch is estimated to be needed over the five year period, estimated to be in the general area over the five year period.

4.2 Detailed estimate

4.2.1 The table below provides the same information as above in a more detailed format.

Current supply of residential pitches (based on one pitch per household)				
Occupied	Number	Data Source(s)	Notes	
Current supply of occupied local authority residential site pitches	0	Rushmoor Borough Council; Hampshire County Council		
Current supply of occupied authorised privately owned site pitches	0	January 2012 Caravan Count		
Total Occupied:				0
Vacant, Planned & Potential				
Number of unused local authority pitches	0		n/a	
Vacancies on privately owned sites available	0		n/a	
New local authority pitches already planned in year one	0	Rushmoor Borough Council		
Existing applications for private site development/extension likely to gain planning permission (during year one)	0	Rushmoor Borough Council		
Number of households in site accommodation expressing a desire to live in housing	0		n/a	
Total Vacant, Planned & Potential:				0
Total current residential pitch provision:				0

Current residential demand (based on one pitch per household)			
Demand	Number	Data Source	Comments / Questions / Actions
Number of households seeking permanent site accommodation in the area	0		No sites so no waiting list
In housing, but with a need for site accommodation	1	Survey	Survey includes one respondent living in bricks and mortar in Farnborough who wants to move into a local authority site in "Guildford/local".
Number of households on unauthorised encampments	0	Rushmoor Borough Council, Hampshire County Council	No permanent unauthorised encampments
		Current Demand:	1
		Minus those Vacant, Planned & Potential:	0
Family Formation			
Family formation (2012-2017)	2.5%	Growth rate from previous Hampshire GTAA	0
		Extra pitches needed in the general area 2012-2017:	1

- 4.2.2 There is very little permanent Gypsy and Traveller activity in Rushmoor. There is no provision and very little locally-generated demand. This demand has been identified from a bricks and mortar household who would like to move to a local authority site in the general area, although not necessarily in Rushmoor, and preferably as part of an existing site.
- 4.2.3 This does not mean that there should be no supply, however, this supply is most practically provided as part of a wider sub-regional solution. Provision for Gypsy and Traveller accommodation, like general housing provision, is one of those strategic planning issues that must be dealt with at a larger than local scale. There is, and will continue to be, unmet demand in neighbouring authorities; Rushmoor may have a role to play in meeting this, although this role may be limited by the absence of any existing sites for Gypsies and Travellers.
- 4.2.4 It is recognised that given the very low level of local demand, and the fact that there are currently no permanent sites for Gypsies and Travellers in Rushmoor, it may be impractical to provide a single pitch in the Borough. Moreover, this level of provision could fail to meet the cultural needs of Gypsies and Travellers by virtue of the isolation from the travelling community that a single pitch would provide.
- 4.2.5 This assumes that the cross-boundary work continues, with a partnership effort to meet the need.

5 TEMPORARY SITE ESTIMATE

5.1 Current temporary supply

5.1.1 Provision of temporary or transit pitches and emergency stopping places is very limited in Hampshire. There are no publically-owned sites in the County and it is difficult to identify any privately-owned sites; the 2006 Hampshire and Isle of Wight GTAA (published in 2007) says that there are none.

5.1.2 Rushmoor has no authorised or unauthorised transit sites.

5.2 Temporary demand

5.2.1 An effective approach to estimating the demand for transit pitches involves a review of the record of unauthorised encampments that the Borough Council provides to the County Council.

- First 6 months of 2012: 12 caravans at Kennels Lane, Farnborough; with a separate instance of one caravan on the same site.
- 2011: none.
- 2010: Two encampments with five caravans in June and July, Fleet Road and Moor Road; assumed to be the same group moving from one location to another.
- 2009: Two encampments with three and four caravans for 15 consecutive nights in July, assumed repeat encampment.

5.2.2 With the exception of the larger 2-day encampment in June 2012, demand for temporary sites is generally low. However, this event does demonstrate that there is some demand.

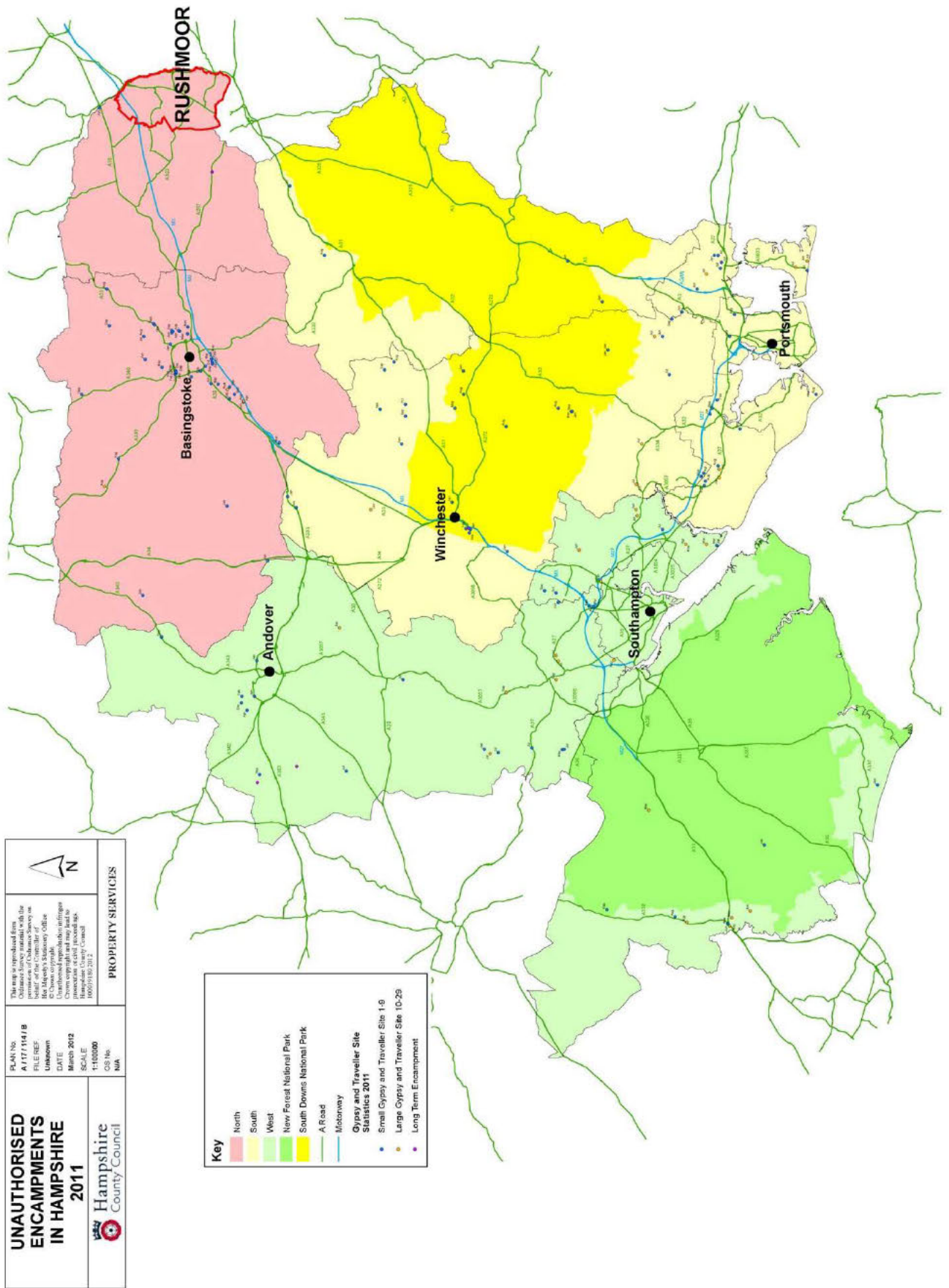
5.2.3 The DCLG Gypsy and Traveller Caravan Count is another indicator of low demand, with no caravans of any type being reported for the last five counts.

5.2.4 The evidence suggests that the need for temporary sites within Rushmoor is no more than **five pitches**. This would be adequate to deal with all instances of unauthorised encampment in the district in the last 3.5 years, with the exception of the most recent, unusually large, encampment.

5.2.5 As with permanent provision, however, transit sites may need to be planned for on at least a sub-regional basis. Users of temporary sites are, by definition, transient, moving from one district to another.

5.2.6 The 2006 Hampshire and Isle of Wight GTAA recommended that four managed transit sites should be developed within Hampshire, focussed on Basingstoke and Deane, Winchester, Southampton and the west of Hampshire. This has not occurred, but those working with Gypsies and Travellers locally, such as the County Council's Gypsy Liaison Officer, believe that if delivered this number of sites would still meet demand. If these sites were to materialise, then this could meet the need for transit sites such that specific provision would not be required in Rushmoor. Cross boundary discussion must take place in this respect.

- 5.2.7 The plan on the following page maps all of the recorded illegal encampments in Hampshire in 2011. It shows some clusters, particularly around Basingstoke, and confirms the lack of instances in Rushmoor and neighbouring Hart. It also illustrates that there could be particular travel patterns across the sub-region which show where clusters of transit provision should logically be made to meet demand.



6 SHOWPEOPLE SITE ESTIMATE

6.1 Summary estimate

- 6.1.1 Chapter 3 of this report illustrates that the Travelling Showpeople population in Rushmoor is both very longstanding and stable. They are an important part of the community.
- 6.1.2 There is no evidence of demand for additional yards or plots from outside the Borough, so any new demand will be to meet the needs of the existing population.
- 6.1.3 There is no evidence of poor living conditions amongst the Rushmoor Travelling Showpeople community.
- 6.1.4 Occupants of two of the plots in Peabody Road report a lack of space to store vehicles and are having to use overspill space elsewhere. This would suggest unmet demand.
- 6.1.5 However, it would appear that at least some of this demand could be met by the vacant plot in Peabody Road that is in the same wider family ownership as those requiring more space. The summary table below assumes that this vacant plot can meet the additional needs of one plot owner.

Factor to be quantified	Amount
A: Current supply of occupied plots in local authority or private ownership.	There are 9 occupied plots.
B: Vacant or planned plots, or those in the pipeline.	There was 1 vacant plot at time of survey. There is no planned provision.
C: Current and forecast demand.	There are 2 examples in the survey of plots without enough space. This represents a current and forecast unmet demand of 1 plot.
D: Extra plots needed, 2012-17	Current and forecast demand of 1 (C) and no development in the pipeline but 1 vacant plot (B), plus 1 as the result of projected family formation, means that 2 extra plots are estimated to be needed over the five year period.

6.2 Detailed estimate

- 6.2.1 The table below provides the same information as above in a more detailed format.

Current supply of Travelling Showpeople plots				
Occupied	Number	Data Source(s)	Notes	
Current supply of occupied local authority plots	0	Rushmoor Borough Council		
Current supply of occupied authorised privately owned plots	9	Rushmoor Borough Council survey	10 plots over 4 yards; 1 plot unoccupied at time of survey	
		Total Occupied:		9
Vacant, Planned & Potential				
Number of unused local authority plots	0		n/a	
Vacancies on privately owned plots	1	Rushmoor Borough Council survey		
New local authority plots already planned in year one	0	Rushmoor Borough Council		
Existing applications for private site development/extension likely to gain planning permission (during year one)	0	Rushmoor Borough Council		
		Total Vacant, Planned & Potential:		1
		Total current plot provision:		10

Current demand for Travelling Showpeople plots				
Demand	Number	Data Source	Comments / Questions / Actions	
Number of households known to be seeking a plot in the area	0		No waiting lists exist as there are no local authority yards	
Number of existing occupiers needing more space	2	Rushmoor Borough Council survey		
Number of households on unauthorised sites	0	Rushmoor Borough Council, Hampshire County Council	No unauthorised sites	
		Current Demand:		2
		Minus those Vacant, Planned & Potential:		1
Family Formation				
Family formation (2012-2017)	3%	Growth rate from previous Hampshire Showpeople Accommodation Assessment	1	
		Extra plots needed 2012-2017:		2

7 CONCLUSIONS

7.1 Recommendations

7.1.1 In relation to the period 2012 – 2017, the conclusions of this assessment are as follows:

- There is very low internally-generated demand for permanent Gypsy and Traveller accommodation in Rushmoor. A single pitch will meet the demand. This would not necessarily be provided in Rushmoor itself given that provision of a single pitch in isolation from other such sites may not be a pragmatic solution, and could fail to meet the cultural needs of Gypsies and Travellers by virtue of its isolation from the travelling community. This provision could more logically form part of a wider strategy.
- There is more of a need for temporary or transit accommodation to deal with infrequent events. Five pitches would comfortably meet this need. This could potentially be more practically met as part of a wider strategy, rather than making specific provision in Rushmoor.
- Two additional plots for Rushmoor's well-established Travelling Showpeople community will meet local demand. There is no evidence of demand from elsewhere.
- Further discussion will be needed with this community, but the fact that it is storage space rather than living accommodation that is needed may suggest that some standard industrial/storage space may meet these needs.
- As is stated in the CLG Gypsy and Traveller Accommodation Needs Guidance (2007), it is unlikely to be realistic to try and forecast need for up to 15 years ahead (as is recommended within the Strategic Housing Market Assessment guidance for the rest of the community), with 5-10 years considered to be a reasonable range. Given the low numbers involved in this assessment, it is considered appropriate to only set targets for a five year period. For the years 6-15 it is suggested that the GTAA be updated to enable the provision of sites for Gypsies and Travellers and Travelling Showpeople to be provided according to the criteria set out in Core Strategy Policy CP7.

7.1.2 In addition to the above, it is possible that Rushmoor will have a contribution to make to meeting broader sub-regional need, working in partnership with other local authorities.

7.2 Partnership working

7.2.1 Partnership working will clearly be very important to ensure that the accommodation needs of Gypsy, Traveller and Travelling Showpeople communities are met.

7.2.2 Importantly, neighbouring local authorities must work together to ensure a balanced approach to delivery. For Rushmoor, this will include local authorities in Surrey and Berkshire as well as Hampshire, particularly those in north-east Hampshire (Hart and Basingstoke and Deane), and in the adjoining County of Surrey (Guildford Borough).

7.2.3 It will also require meaningful partnership working with a range of other agencies, including those engaged with in the undertaking of this assessment, such as the Showmen's Guild, the Gypsy Council and Registered Housing Providers operating in the Borough.

APPENDIX A – GYPSY AND TRAVELLER AND TRAVELLING SHOWPEOPLE ACCOMMODATION ASSESSMENT QUESTIONNAIRE

Questionnaire



Gypsy, Traveller and Travelling Showpeople Accommodation Assessment

Interviewer		Date	
Accompanied by			

Site Address	
--------------	--

Interviewee First			
Male		Female	

Statement to read to the respondent:

The Council is carrying out a survey to help us work out how many sites will be needed for gypsies, travellers and travelling showpeople over the next 5 years. To do this we would like you to answer some questions about your family, where you live and how often you travel. The information you give us will be treated confidentially, but your answers will help us to make sure we plan for the future of the gypsy, traveller and travelling showpeople.

To be completed prior to carrying out questionnaire

(If possible - confirm with interviewee if necessary):

The Household

1) How many people live with you?

Number

2) What is the make-up of the household?

	Number of males	Number of females
Under 16		
16-20		
21-30		
31-40		
41-50		
51-60		
60+		

3) Do you think of yourselves as?

Romany	
Irish Traveller	
English Traveller	
Travelling Showpeople	
Other	
Not applicable	
Refused	

4) Apart from living accommodation, how many additional motorised vehicles do you keep at your home?

Cars	
Vans	
Work vehicles	
Fairground equipment	
Other	

5) Do you keep any horses or livestock at your home? If so what?

Yes	
No	
Refused	

.....

Current accommodation

6) What type of accommodation are you currently in?

For respondents in 'bricks and mortar' housing	Number	No. of bedrooms
Private rented		
Social rent (Local authority)		
Social rent (Housing Association or other social landlords)		
Temporary / Homeless accommodation		
Owner occupied		
For respondents in a static caravan		
Serviced site (Local Authority owned)		
Serviced site (privately owned)		
Own land (with planning permission)		
Own land (without planning permission)		
Don't know status of land		
For respondents in a touring caravan		
Serviced site (Local Authority owned)		
Serviced site (privately owned)		

Own land (with planning permission)		
Own land (without planning permission)		
Public land		
Don't know status of land		
Other		
Private land without consent		
Refused		
Notes:		

7) How long have you lived in your current home?

Less than 1 month	
Between 1 month and 6 months	
More than 6 months to a year	
More than 1 year to 5 years	
More than 5 years	
Refused	

8) Do you regard this accommodation/site as:

a) Your permanent home for the foreseeable future	
b) Your main home for the present	
c) Your seasonal home	
d) A temporary stopping point only	
e) An emergency "stop-gap" only	

Notes:

If answered yes to 8a or 8b, go to Q9. Otherwise skip to Q10.

9) If this is your main base, what are your reasons for being settled here?

Always lived here	
Family connection	
Work in area	
Site provides base for work	
Site provides storage facilities for equipment	
Schools / education	
Availability of pitches locally	
Closer to facilities / services	
Quality of area	
Other	

Previous accommodation

10) Previously were you living.....

For respondents in 'bricks and mortar' housing	
Private rented	
Social rent (Local authority)	
Social rent (Housing Association or other social landlords)	
Temporary / Homeless accommodation	
Owner occupied	
For respondents in a static caravan	
Serviced site (Local Authority owned)	
Serviced site (privately owned)	
Own land (with planning permission)	
Own land (without planning permission)	
Don't know status of land	
For respondents in a touring caravan	
Serviced site (Local Authority owned)	
Serviced site (privately owned)	
Own land (with planning permission)	
Own land (without planning permission)	
Public land	
Don't know status of land	
Other	
Private land without consent	
Refused	

Notes:

11a) How long did you live in your previous location?

Less than 1 month	
Between 1 month and 6 months	
More than 6 months to a year	
More than 1 year to 5 years	
More than 5 years	
Refused	

11b) How long did you live in your previous accommodation?

Less than 1 month	
Between 1 month and 6 months	
More than 6 months to a year	
More than 1 year to 5 years	
More than 5 years	
Refused	

12) Why did you decide to move?

Family reasons	
Travelling	
Unsuitable location	
Unsuitable living conditions	
Refused planning permission	
Offered other accommodation	
Employment	
Looking for employment	
Other	
Refused	

13) What area did you previously live in?

.....

Future plans

14) Are you, or any of the people in your household (including children) expecting to move in the next 5 years?

Yes, whole household		Go to Q15
Yes, some people in household (give number)		Go to Q15
No		Go to Q18
Do not know		Go to Q18
Refused		Go to Q18

(If answer yes to Q14 ask Q15-17, otherwise go to Q18)

15) What type of accommodation are you looking to move to?

Bricks and Mortar (affordable housing)	
Bricks and Mortar (market housing)	
Serviced Site (Local Authority owned)	
Serviced Site (privately owned)	
Own land (with planning permission)	
Own land (without planning permission)	
Side of the road	
Other	
Refused	

16) What area are you looking to move to?

.....

17) Why are you looking to move?

Family reasons	
Travelling	
Current home is an unsuitable location	
Current home has unsuitable living conditions	
Refused planning permission at current home	
Offered other accommodation	
Looking for employment	
Other	
Refused	

18) If you were to move, what type of location would you look for?

Rural	
Urban	
Good access to major roads	
Near to schools	
Near to doctors/dentist	
Space for vehicles	
Space for animals	

Travelling

19) Do you pursue a nomadic way of life?

Yes			Go to Q20
No			Go to Q28
Refused			Go to Q28

If answer yes to Q19 ask Q20-27, if not go to question 28.

20) How often do you travel?

All the time	
Once a year	
Twice a year	
3 times a year	
4 times a year	
5+ times a year	
Other	
Refused	

21a) Who do you travel with?

On your own	
As a household	
With friends and family	
With a group of travellers who are unrelated to you	

Other	
Refused	

21b) How many vehicles do you normally travel with in total? (Size of convoy)

No. of vehicles	
-----------------	--

22) Where do you normally travel to?

Other sites in Rushmoor	
Other sites in Hampshire	
Other sites in Surrey	
Other sites in the South East	
Other sites in the UK	
Other	
Refused	

23) What travelling pattern do you follow?

Travel to one specific destination	
Travel to a set pattern of locations	
No set pattern of locations	
Other	
Refused	

24) What is your preferred time of year to travel?

Spring	
Summer	
Autumn	
Winter	
All year round	

No preference	
Other (specify)	
Refused	

25) For what reasons do you travel?

To visit friends / family	
To work	
To visit specific events	
Other	
Refused	

26) When you travel, how long are you away from your main accommodation?

Up to a week	
Up to a month	
1-3 months	
3-6 months	
More than 6 months	

27) Would you use a transit site if one was available?

Yes	
No	

Additional

28) Do you know of any other traveller families we could talk who may live elsewhere in the Area?

29) Do you have any other comments or would you like to add anything we have not covered?

Thank you for taking the time to answer these questions.

Meeting Local Needs 10

Policy LN3 - Gypsies, Travellers and Travelling Showpeople

The Council will safeguard existing sites for Travelling Showpeople. Planning permission will be granted for new sites for Gypsies and Travellers and Travelling Showpeople, including transit sites, provided that the following criteria are met:

- a. Provision is made for safe and convenient access on to the highway network;
- b. The proposal will not have an unacceptable adverse impact on the amenity of adjoining property and land uses and on the natural and historic environment;
- c. The proposal will not have an unacceptable adverse impact on the physical and visual character of adjoining areas; and
- d. The site can accommodate on-site facilities, appropriate to scale.

The Council will monitor existing supply, and delivery of new provision, to ensure that locally identified needs are being met.

Site Allocations for Plots for Travelling Showpeople

10.29 Framed by the GTAA and the subsequent engagement with the Travelling Showpeople community in the Borough, the Local Plan allocates two plots for Travelling Showpeople.

Peabody Road, North Camp

10.30 There are existing yards for Travelling Showpeople in Peabody Road in North Camp. The Local Plan contains a notation, shown on the Policies Map, to allocate a small part of Peabody Road Car Park for an additional plot for Travelling Showpeople.

Policy LN3.1 - Peabody Road Car Park

Land at Peabody Road Car Park, North Camp, is allocated as a plot for Travelling Showpeople. The Council will work with the Travelling Showpeople community to grant planning permission for the site which meets the following criteria:

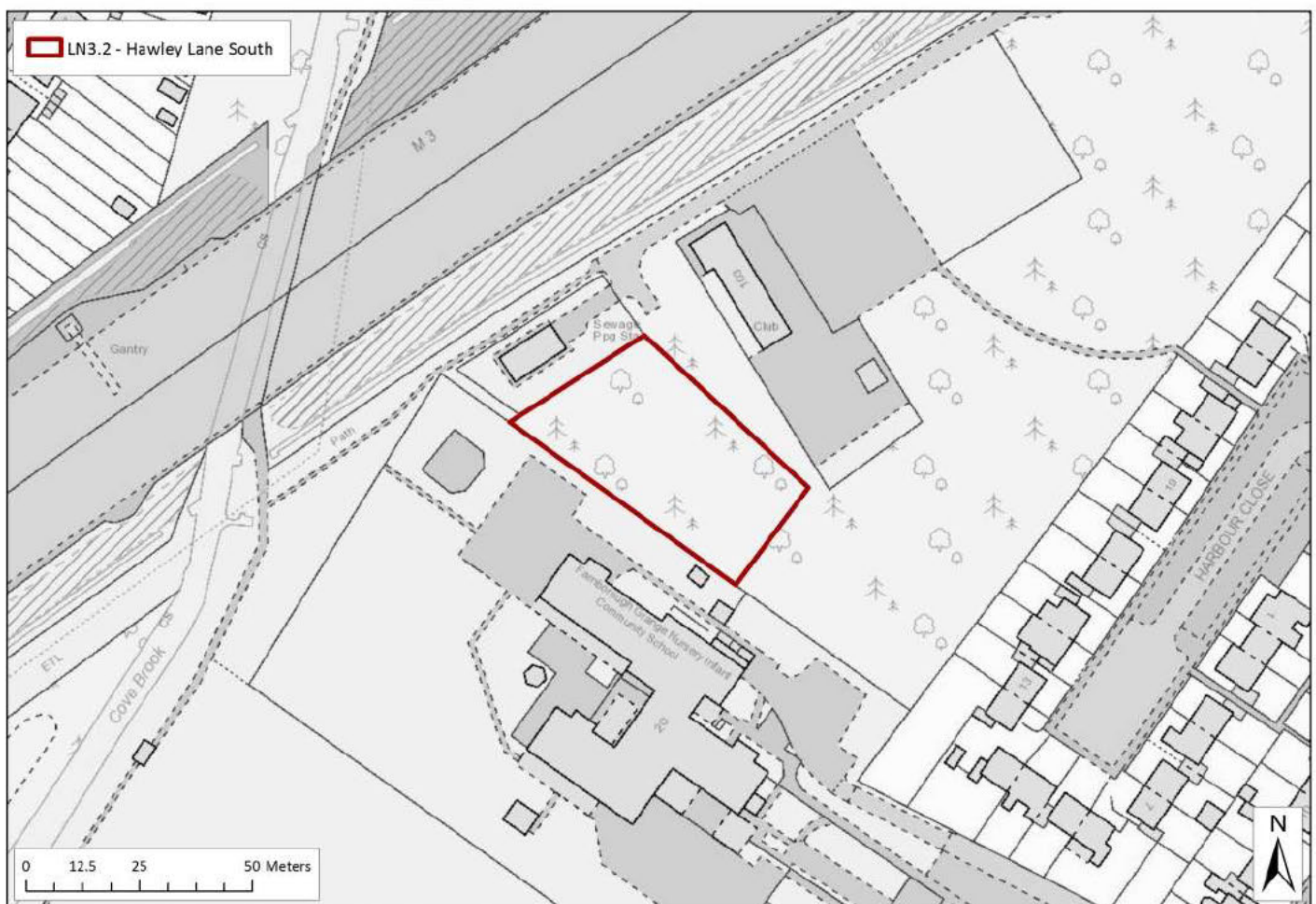
- a. The plot is located alongside existing yards for Travelling Showpeople;
- b. It can be demonstrated that the configuration of the plot provides safe and convenient access on to the highway network;
- c. The proposed use of the land would not have an unacceptable adverse impact on the amenity of adjoining property and land uses; and
- d. The use and configuration of the plot would not prevent access to existing on-site infrastructure, including the soakaway tanks located under the car park.

Meeting Local Needs 10

Policy LN3.2 - Land at Hawley Lane South, Farnborough

Land at Hawley Lane, Farnborough, is allocated as a plot for Travelling Showpeople. The Council will work with the Travelling Showpeople community to grant planning permission for the site which meets the following criteria:

- It can be demonstrated that the configuration of the plot provides safe and convenient access on to the highway network;
- The proposed use of the land would not have an unacceptable adverse impact on the amenity of adjoining property and land uses;
- That the potential impact on amenity of residents resulting from the proximity of the site to the M3 motorway can be mitigated appropriately; and
- That the use of the site to accommodate Travelling Showpeople does not prejudice other potential uses adjoining the site.



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Land at Hawley Lane South (Policy LN3.2)

Meeting Local Needs 10

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- d. The use and configuration of the plot would not prevent access to existing on-site infrastructure, including the soakaway tanks located under the car park.

Creating High-Quality and Distinctive Environments 9

Low Carbon Development Study 2010,⁽⁹⁷⁾ which assesses potential for these technologies across Rushmoor, Hart and Basingstoke and Deane. Given the Borough's urban character, there is particular potential for:

- district heating with combined heat and power (CHP), which could be powered by a local biomass supply; and
- micro-generation, in particular solar water heating, photovoltaics and heat pumps, which could be used on new development or retrofitted to existing properties.

9.34 Proposals for new and existing development should promote designs and layouts which take account of the need to adapt to and mitigate against the effects of climate change, including the use of renewable and low carbon energy at the appropriate scale, including micro-generation. The Council recognises that even small-scale projects can provide a valuable contribution to cutting greenhouse gas emissions and, in determining planning applications for renewable and low carbon development, will not require applicants to demonstrate the overall need for renewable or low carbon energy.

Policy DE1 - Design in the Built Environment

New development will be required to make a positive contribution towards improving the quality of the built environment. It will, where relevant to the proposal:

- a. Include high-quality design that respects the character and appearance of the local area;
- b. Promote designs and layouts which take account of the need to adapt to and mitigate against the effects of climate change, including the use of renewable energy;
- c. Not cause harm to the proposed, existing and/or adjacent users by reason of:
 1. loss of light, privacy or outlook;
 2. noise, light pollution, vibration, smell, or air pollution;
- d. Respect established building lines;
- e. Take account of adjacent building heights, fenestration, roof and cornice lines;
- f. Use materials sympathetic to local character;
- g. Give consideration to the introduction of contemporary materials that respect or enhance existing built form;
- h. Include a level of architectural detail that gives the building visual interest for views both near and far;

97 The Renewable Energy and Low Carbon Development Study can be viewed at <https://www.rushmoor.gov.uk/article/2930/Background-evidence-on-renewable-energy>

9 Creating High-Quality and Distinctive Environments

- i. Make a positive contribution to the public realm – facing the street, animating it and ensuring that all open space within the curtilage of the site is positively used and managed;
- j. Ensure that existing landscape features (for example, topography (the surface shape) and trees worthy of retention) are included within the overall design of the scheme from an early stage;
- k. Give appropriate consideration to the relationship between public and private space;
- l. Have regard to the relevant character appraisal if proposing development within a conservation area; and
- m. Demonstrate, through a supporting design and access statement,⁽⁹⁸⁾ that the wider, existing context has been factored into the proposals through analysis of the following:
 - a. Surrounding uses;
 - b. Scale;
 - c. Massing;
 - d. Layout;
 - e. Landscape (setting of development);
 - f. Materials;
 - g. Orientation; and
 - h. Topography.
- n. All development proposals will demonstrate how they will incorporate sustainable construction standards and techniques. Major commercial developments over 1,000 sq m gross floorspace will be required to meet BREEAM 'very good' standard overall (or any future national equivalent) and BREEAM 'excellent' standard for water consumption (or any future national equivalent).

98 Applies only to 'major development', as defined in Article 2 of the Town and Country Planning (Development Management Procedure) (England) Order 2010, but excluding engineering and mining operations and waste development.

9 Creating High-Quality and Distinctive Environments

9.107 Any intrusive site investigations or proposed remediation works must be agreed with the Council before implementation. Failure to address appropriately risks from land affected by contamination at the time of development may result in later action being taken under Part IIA of the Environmental Protection Act 1990.

Policy DE10 - Pollution

Development will be permitted provided that:

1. It does not give rise to, or would be subject to, unacceptable levels of pollution⁽¹¹⁷⁾; and
2. It is satisfactorily demonstrated that any adverse impacts of pollution, either arising from the proposed development⁽¹¹⁸⁾ or impacting on proposed sensitive development or the natural environment⁽¹¹⁹⁾ will be adequately mitigated or otherwise minimised to an acceptable level.⁽¹²⁰⁾

Where development is proposed on or near a site that may be impacted by, or may give rise to, pollution, such a proposal shall be supported by a report that investigates the risks associated with the site and the possible impacts on the development, its future users and the natural and built environment. The report shall propose adequate mitigation or remediation when required to achieve a safe and acceptable development. This report shall be written in line with best practice guidance.

9.6 Residential Gardens

National Policy

9.108 National Planning Policy excludes private residential gardens from the definition of previously developed land and suggests that local planning authorities should consider setting out policies to resist inappropriate development of residential gardens (for example, where development would cause harm to the local area) (NPPF, 2012, Paragraph 53).

In Rushmoor

9.109 The Rushmoor Biodiversity Action Plan (2016) identifies that just under a third of urban land use in the Borough is in use as garden land.⁽¹²¹⁾ This is a significant proportion of the Borough, and it would not be appropriate to restrict development on all residential garden land. However, the development of residential gardens has the potential for a number of harmful impacts, including on the character of the area, on biodiversity and on living conditions. Residential gardens make a significant

117 Pollution means anything that affects the quality of land, air, water or soils which might lead to an adverse impact on human health, quality of life, the natural environment or general amenity. It includes noise, vibration, light, air quality, radiation, dust, fumes or gases, odours or other effluvia, harmful substances, or degradation of soil and water resources.

118 Including the demolition and construction phases of development.

119 To include nature conservation, landscape character and controlled waters.

120 In accordance with recognised national and international standards, guidance and methodologies, or any local authority adopted supplementary guidance. Early dialogue is advised to clarify the Council's criteria.

121 The Rushmoor Biodiversity Action Plan is available to view at www.rushmoor.gov.uk/article/8994/Biodiversity-action-plan-for-Rushmoor-2016---2021.

9 Creating High-Quality and Distinctive Environments

100 dwellings, because of the limitations on providing satisfactory on-site provision, part or all of the open space may be best provided for in the form of a financial contribution, of equivalent value to on-site provision, towards the enhancement and management of open space. This policy will be supported by a supplementary planning document that sets out more detail on open space provision and financial contributions.

9.63 The open space standards for Rushmoor are:

Open Space Typology	Accessibility Standard	Quantity Standard
Parks and gardens	Borough parks and gardens: 3.2 km Local parks and gardens: 1.2 km Small local parks and gardens: 400 m	1.66 ha per 1000 head of population
Amenity green space	400 m	0.13 ha per 1000 head of population
Provision for children and young people: NEAPs	600 m	1.16 sites per 1000 head of population within 15 to 19 age group
Provision for children and young people: LEAPs	240 m	2.82 sites per 1000 head of population within 8 to 14 age group
Provision for children and young people: LAPs	60 m	4.86 sites per 1000 head of population within 0 to 7 age group

Policy DE6 - Open Space, Sport and Recreation

The Council will support good provision of high-quality and accessible open space and sport facilities to meet a wide range of recreation, sport and open space needs in Rushmoor by maintaining and improving provision and accessibility for all.

Development will not be permitted on areas of open space used for recreation or outdoor sport or having visual amenity unless:

1. Re-provision is made elsewhere of equivalent or better community benefit in terms of quality, quantity and accessibility;
2. The development is for sports and recreation provision, the need for which clearly outweighs the loss; or
3. An assessment has been undertaken, which has clearly shown the open space to be surplus to requirements in meeting need in Rushmoor over the plan period.

Creating High-Quality and Distinctive Environments 9

The Council will permit new residential development which makes appropriate on-site provision for open space in accordance with the Council's standards, unless the development is of a size and/or in a location where a financial contribution, for the enhancement and management or creation of open space, for part or all of the open space requirement is considered more appropriate.

Playing Fields and Ancillary Facilities

9.64 Playing fields provide an important element of the overall provision of open space, sports and recreation facilities across the Borough, providing the opportunity for formal and informal active participation in sports. The Council, together with relevant partners, has made significant improvements to playing pitches and associated facilities across the Borough. Overall, sport and active recreation adult participation rates are above the county, regional and national averages, suggesting that outdoor sports facilities are likely to be well used.

9.65 The Rushmoor Playing Pitch Strategy 2014-2020 (2014), prepared in partnership with Sport England and the national governing bodies of relevant sports, aims to encourage more people to be more active and to improve social coherence and the quality of life for people in Rushmoor. The study includes an 'Action Plan' which will be reviewed at regular intervals with the relevant partners.⁽¹⁰⁸⁾

9.66 The study supports the need to protect the existing provision of playing pitches across the Borough to meet current and likely future demand. For example, no surplus was identified. In Rushmoor, the need for protection of spaces and facilities supporting active recreation is further supported by particular issues around childhood and adult obesity in the Borough and a commitment to improve health and well-being of residents.

9.67 The study identifies that there are some issues regarding the capacity of some playing field sites, and the need to maintain and improve the quality of pitches, to ensure that current and future demand can be met. In addition to ensuring the protection of sites, new development therefore needs to ensure that any additional pressure it will place on pitches is appropriately mitigated. This will be through on-site provision for larger sites, or through developer contributions via S106 agreements or CIL, if implemented. This policy will also be supported by a supplementary planning document that sets out more detail on playing field provision and financial contributions.

108 The Rushmoor Playing Pitch Strategy 2014-2020 (2014) is available to view at <http://www.rushmoor.gov.uk/newlocalplan>.

9 Creating High-Quality and Distinctive Environments

Policy DE7 – Playing Fields and Ancillary Facilities

Playing field sites, including ancillary built facilities, identified on the Policies Map or within the Rushmoor Playing Pitch Strategy 2014-2020, and any subsequent strategy update, will be protected for sport and recreational use unless:

1. Replacement new provision, in an accessible location, and of equivalent or better quality and quantity, is made elsewhere of equivalent community benefit; or
2. The development is for sports and recreation or ancillary provision, the need for which clearly outweighs the loss.

Where permission is granted for new or improved facilities, the Council will encourage these to be made available for community use.

To support participation in sport and the capacity of facilities to meet future demand, the Council will permit new residential development which makes appropriate provision for new playing fields and/or improvements identified within the Rushmoor Playing Pitch Strategy 2014-2020 'Site Specific Action Plan' and any subsequent replacements.

Indoor and Built Sports and Recreation Facilities

9.68 The Rushmoor Open Space, Sport and Recreation Study (2014) examined indoor sports provision within Rushmoor, including quantity, quality and accessibility assessments. In summary, the recommended approach is to protect and enhance existing provision. Overall, existing indoor sports provision is assessed to be adequate for Rushmoor. Support will be given to appropriate development at Aldershot Garrison Sports Complex.⁽¹⁰⁹⁾

9.69 Indoor sport and recreation facilities include indoor swimming pools, sports halls, health and fitness facilities, indoor bowls, squash courts, martial arts dojos and gymnastics halls. Built sport and recreation facilities include tennis courts, bowls, multi-use games areas and skate parks. Aldershot Town Football Club and Farnborough Town Football Club are also considered as built sports facilities.

9.70 To demonstrate indoor and built sport and recreational facilities are no longer viable, the Council will require the submission of full financial evidence in the form of a commercial viability study. The evidence should set out how retention of the facilities has been fully explored. This should include realistic, appropriate and genuine marketing of the facilities for its existing and alternative sport and recreation use, for a period of at least 12 months prior to the submission of a planning application. Evidence is also required to demonstrate that there is no longer a need for the existing facilities or an alternative indoor and built sport and recreation use.

109 The Rushmoor Open Space, Sport and Recreation Study (2014) can be viewed at <http://www.rushmoor.gov.uk/newlocalplan>.

IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

TOWN AND COUNTRY PLANNING ACT 1990

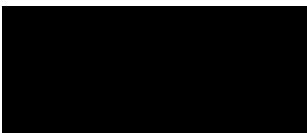
PLANNING CONTRAVENTION NOTICE

To: [REDACTED] and [REDACTED]

1. It appears to the **RUSHMOOR BOROUGH COUNCIL** ("the Council"), being the local planning authority for the purposes of section 171C of the Town and Country Planning Act 1990 ("the Act"), that there may have been a breach of planning control in respect of the land described in Schedule 1 over ("the land").
2. The breach of planning control that may have occurred is specified in Schedule 2 overleaf.
3. This Notice is served on you as a person who:
 - (1) is the owner or occupier of the land or has any other interest in it; and/or
 - (2) is carrying out operations in, on, over or under the land or is using it for any purpose.
4. You are required by the Council, in exercise of its powers under section 171C(2) and (3) of the Act, so far as you are able, to give to the Council the information as required on the attached Reply Form in writing **WITHIN 21 DAYS**, beginning with the day on which this notice is served on you:
5. **If you wish to make:**
 - a) **an offer to refrain from carrying out any operations or activities, or to undertake remedial works; or**
 - b) **any representations about this Notice,**

The Council will take into account any written representations you may wish to submit within 21 days of the date of this Notice. However this does not remove the obligation to return the Notice fully completed within 21 days.

Dated 09/03/2023

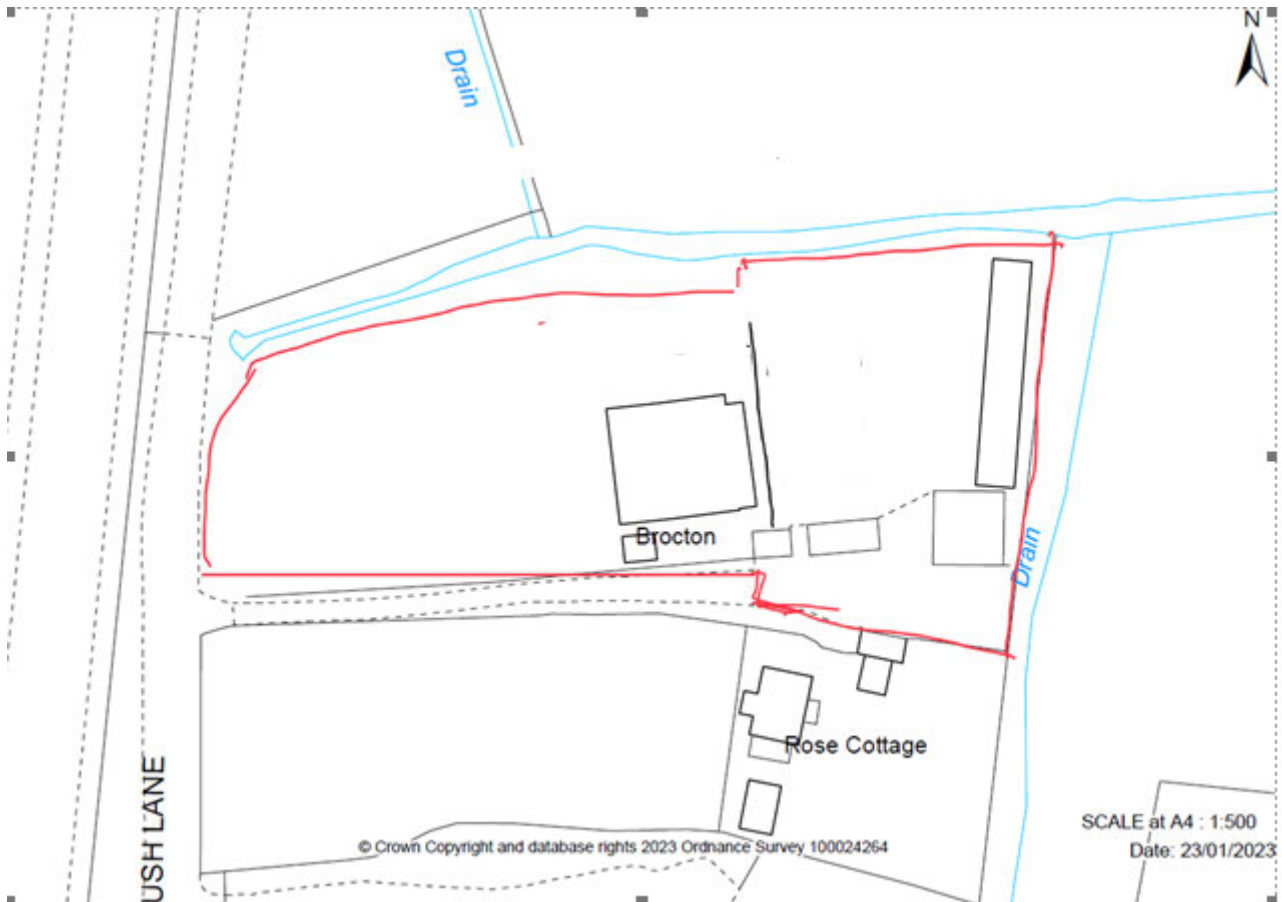


pp Timothy Mills
Executive Head of Property and Growth

Development Management
Rushmoor Borough Council
Council Offices
Farnborough Road
Farnborough
Hampshire
GU14 7JU

(Address to which all communications should be sent)

SCHEDULE 1
(Land to which this Notice relates)



SCHEDULE 2
(Suspected breach of planning control)

Without planning permission the material change of use of the Land to use for the stationing of mobile homes/ caravans for the purposes of human habitation together with associated hard surfacing;

WARNING

1. It is an offence to fail, without reasonable excuse, to comply with any requirements of this Notice within twenty-one days beginning with the day on which it was served on you. The maximum penalty on conviction of this offence is a level 3 fine, (currently **£1,000**). Continuing failure to comply following a conviction will constitute a further offence.
2. It is also an offence knowingly or recklessly to give information, in response to this Notice, which is false or misleading in a material particular. The penalty on conviction of this offence is a level 5 fine, (currently an **unlimited fine**).

ADDITIONAL INFORMATION

3. If you fail to respond to this notice, the Council may take further action in respect of the suspected breach of planning control. In particular, they may issue an Enforcement Notice, under section 172 of the 1990 Act, requiring the breach, or any injury to amenity caused by it, to be remedied.
4. If the Council serve a stop notice, under section 183 of the 1990 Act, section 186(5)(b) of the 1990 Act provides that should you otherwise become entitled (under section 186) to compensation for loss or damage attributable to that notice, no such compensation will be payable in respect of any loss or damage which could have been avoided had you given the Council the information required by this notice, or had you otherwise co-operated with the Council when responding to it.

RUSHMOOR BOROUGH COUNCIL

To: Head of Economy, Planning and Strategic Housing
Development Management
Rushmoor Borough Council
Council Offices
Farnborough
Hampshire GU14 7JU

PLEASE COMPLETE AND RETURN THIS REPLY FORM TO HEAD OF PLANNING SERVICES WITHIN TWENTY-ONE DAYS OF RECEIPT

In reply to your Notice dated 24/01/2023 under Section 171C (2) and (3) of the Town and Country Planning Act 1990 requiring me to give you certain information as to the nature of my interest and the interest of other persons in respect of:



I hereby state that the answers to the questions set out in the Reply Form attached hereto comprise a true and correct statement of all information required by the said Notice, so far as the same is within my knowledge. I understand that it is a criminal offence to give information that is false or misleading.

Signed:

Print Name in Block letters:

Print Address:

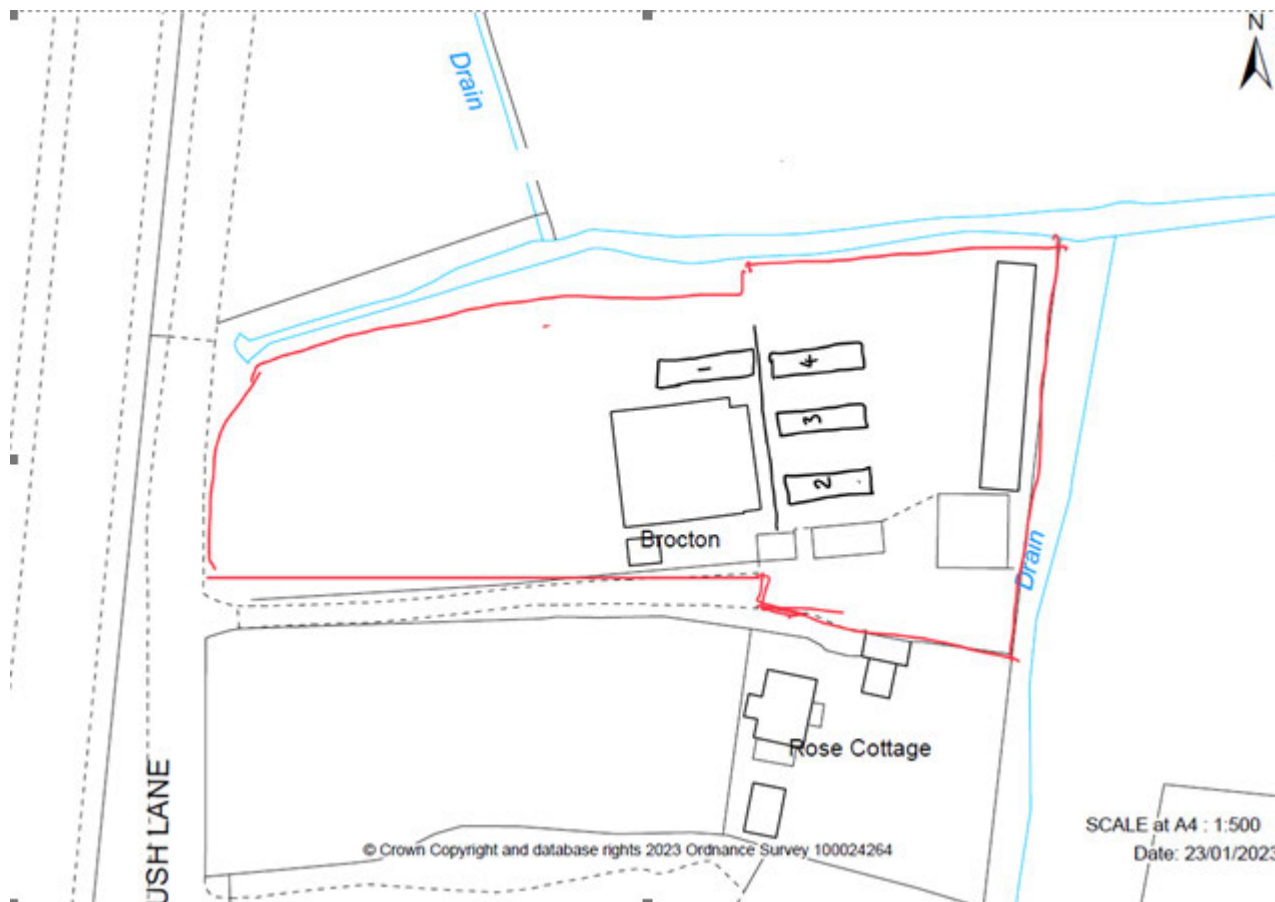
.....
.....
.....

Dated:

REPLY FORM

Note: All questions **MUST** be answered. Please write clearly and print any names and addresses.

For clarity, the caravans referred to in this notice are in the approximate locations marked on the plan below:



Questions		Answers	
1.	State full name (including forename) and age of all occupiers residing within the caravans and main dwelling (See schedule 1 for reference);	Full name	Age
1.a	Brockton (House)		
1.b	Caravan 1		
1.c	Caravan 2		

Questions		Answers	
1.d	Caravan 3		
1.e	Caravan 4		
2	Full name and address of any person not already identified above who has an interest in the premises; state nature of such interest. If none state none.		
3.	Whether any of the caravans are being rented out as living accommodation. If so, for how long has this been the case?		
4.	Please provide any details of if there are any leases or other agreements relating to the residential occupation of any of the caravans. If so, please state their duration and when such lease or agreement for residential occupation was agreed.	Caravan 1	
		Caravan 2	
		Caravan 3	
		Caravan 4	
5	% of the time per year (or number of months per year) each caravan or house is occupied or remains on the site (see schedule 1 for reference)	Premises	Years/ months per year
		Brockton (House)	
		Caravan 1	

Questions		Answers	
		Caravan 2	
		Caravan 3	
		Caravan 4	
6	If not at the site, where do the occupants of each caravan go to live	Caravan 1	
		Caravan 2	
		Caravan 3	
		Caravan 4	
7	On which date was each caravan (a) Brought to the site (b) Occupied as a residence. If their siting has not been or is not continuous, please explain when and for what periods each has been removed giving dates ? (see schedule 1 for reference)	Caravan 1	
		Caravan 2	
		Caravan 3	
		Caravan 4	
8	State whether any caravan occupying household are reliant on any facilities within the main house (Brockton). Where relevant, please state which facilities are being relied upon.	Caravan 1	
		Caravan 2	
		Caravan 3	
		Caravan 4	
9	State whether any person occupying a caravan is an employee of the on-site cattery. Please state whether their role requires on site occupation and why.	Caravan 1	
		Caravan 2	
		Caravan 3	

Questions		Answers
		Caravan 4
10	The matters specified in Schedule 2 of this Notice identify a suspected breach of planning control. If you believe that the matters referred to in Schedule 2: a) have not taken place; or b) do not constitute a breach of planning control you should explain in detail why you believe this to be the case. NB You must provide a full and detailed answer, as failure to do so may be interpreted as an acknowledgement that the suspected breach of planning control has taken place.	

IF THERE IS INSUFFICIENT ROOM, please continue your replies overleaf, putting the question number on the left-hand side of the answer.

IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

TOWN AND COUNTRY PLANNING ACT 1990

PLANNING CONTRAVENTION NOTICE

To:

and

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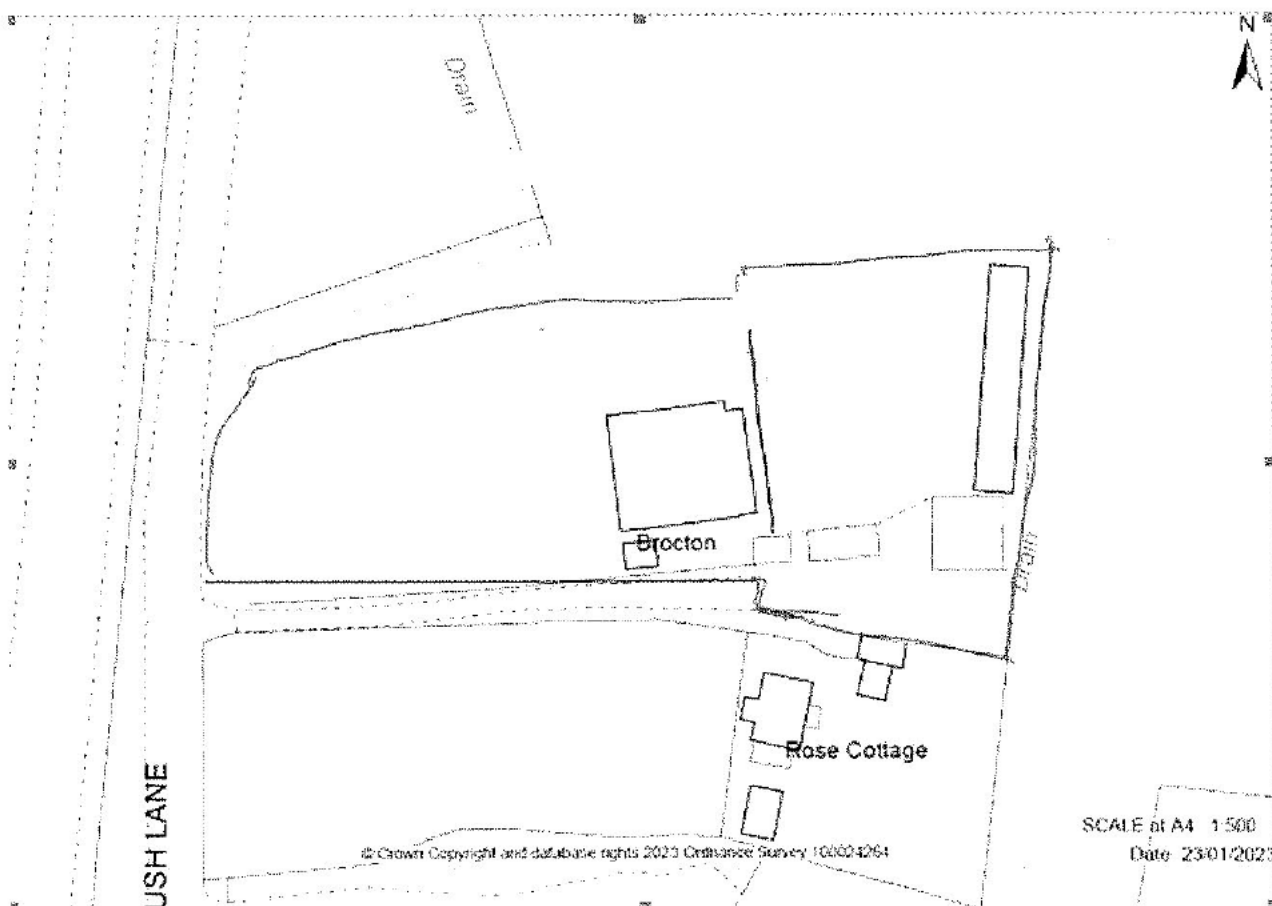
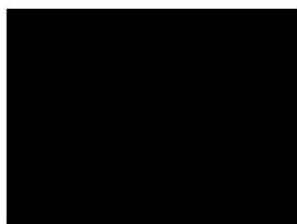
Dated 09/03/2023

pp Timothy Mills
Executive Head of Property and Growth

Development Management
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WARNING

1. It is an offence to fail, without reasonable excuse, to comply with any requirements of this Notice within twenty-one days beginning with the day on which it was served on you. The maximum penalty on conviction of this offence is a level 3 fine, (currently **£1,000**). Continuing failure to comply following a conviction will constitute a further offence.
2. It is also an offence knowingly or recklessly to give information, in response to this Notice, which is false or misleading in a material particular. The penalty on conviction of this offence is a level 5 fine, (currently an **unlimited fine**).

ADDITIONAL INFORMATION

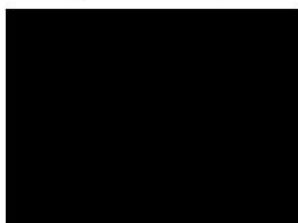
3. If you fail to respond to this notice, the Council may take further action in respect of the suspected breach of planning control. In particular, they may issue an Enforcement Notice, under section 172 of the 1990 Act, requiring the breach, or any injury to amenity caused by it, to be remedied.
4. If the Council serve a stop notice, under section 183 of the 1990 Act, section 186(5)(b) of the 1990 Act provides that should you otherwise become entitled (under section 186) to compensation for loss or damage attributable to that notice, no such compensation will be payable in respect of any loss or damage which could have been avoided had you given the Council the information required by this notice, or had you otherwise co-operated with the Council when responding to it.

RUSHMOOR BOROUGH COUNCIL

To: Head of Economy, Planning and Strategic Housing
Development Management
Rushmoor Borough Council
Council Offices
Farnborough
Hampshire GU14 7JU

PLEASE COMPLETE AND RETURN THIS REPLY FORM TO HEAD OF PLANNING SERVICES WITHIN TWENTY-ONE DAYS OF RECEIPT

In reply to your Notice dated 24/01/2023 under Section 171C (2) and (3) of the Town and Country Planning Act 1990 requiring me to give you certain information as to the nature of my interest and the interest of other persons in respect of:



I hereby state that the answers to the questions set out in the Reply Form attached hereto comprise a true and correct statement of all information required by the said Notice, so far as the same is within my knowledge. I understand that it is a criminal offence to give information that is false or misleading.

Signed

A black rectangular redaction box covering the signature.

Print Name in Block letters: ..

A black rectangular redaction box covering the printed name.

Print Address: ..

A large black rectangular redaction box covering the printed address.

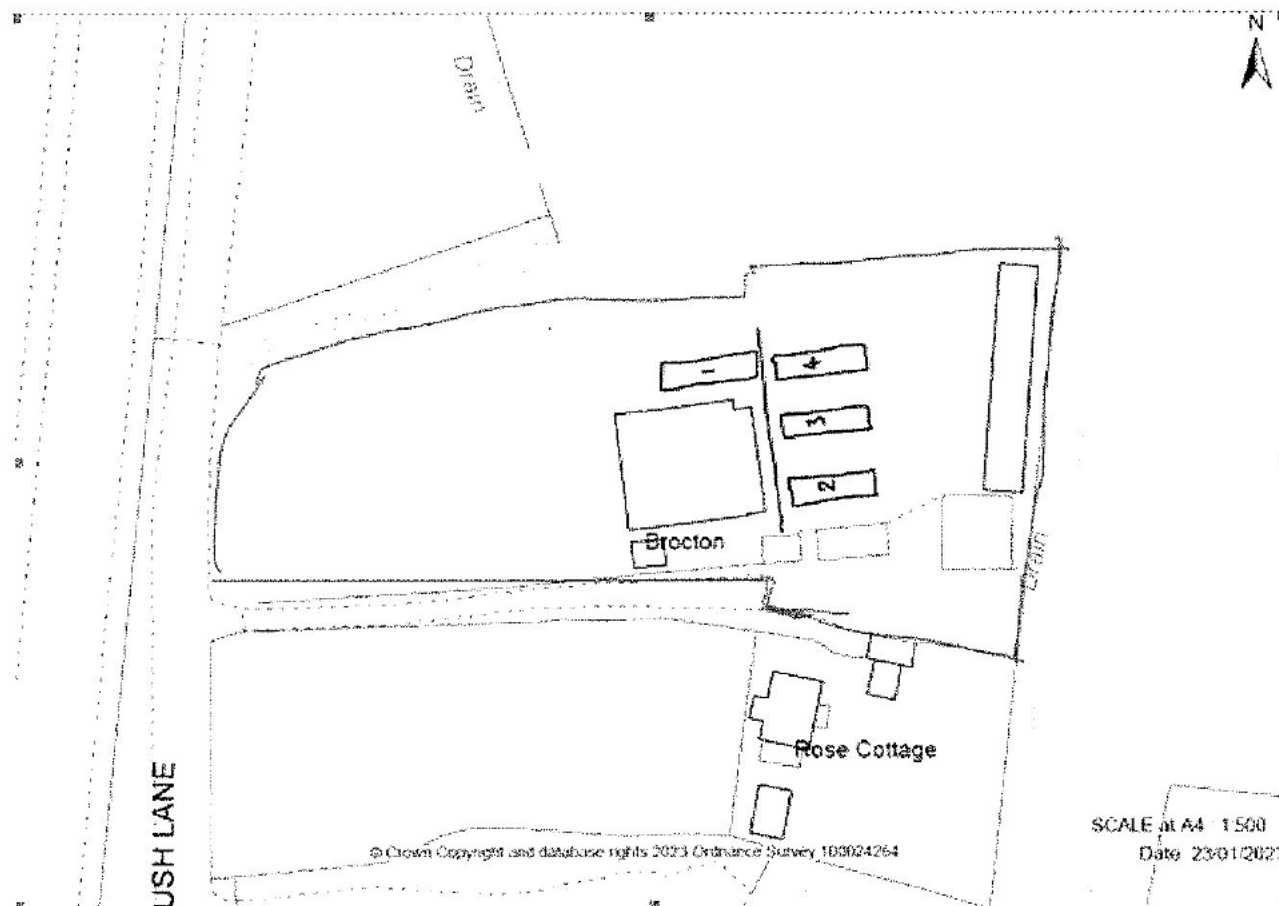
Dated: ..

25/03/23

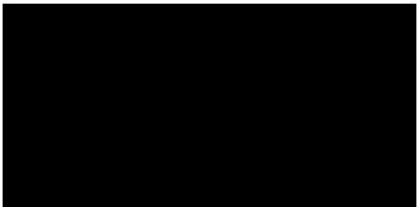
REPLY FORM

Note: All questions **MUST** be answered. Please write clearly and print any names and addresses.

For clarity, the caravans referred to in this notice are in the approximate locations marked on the plan below:



Questions		Answers	
1.	State full name (including forename) and age of all occupiers residing within the caravans and main dwelling (See schedule 1 for reference);	Full name	Age
1.a	Brockton (House)		34 29 8 5 0
1.b	Caravan 1		57
1.c	Caravan 2	Caravan Cattery use	

Questions		Answers	
1.d	Caravan 3		23
1.e	Caravan 4		52 54
2	Full name and address of any person not already identified above who has an interest in the premises; state nature of such interest. If none state none.		
3.	Whether any of the caravans are being rented out as living accommodation. If so, for how long has this been the case?	no	
4.	Please provide any details of if there are any leases or other agreements relating to the residential occupation of any of the caravans. If so, please state their duration and when such lease or agreement for residential occupation was agreed.	Caravan 1 no	
		Caravan 2 no	
		Caravan 3 no	
		Caravan 4 no	
5	% of the time per year (or number of months per year) each caravan or house is occupied or remains on the site (see schedule 1 for reference)	Premises	Years/ months per year
		Brockton (House) 12 months	
		Caravan 1 12 months	

Questions		Answers	
		Caravan 2 Cattery use	
		Caravan 3 12 months	
		Caravan 4 12 months	
6	If not at the site, where to the occupants of each caravan go to live	Caravan 1 Travel	
		Caravan 2 cattery use	
		Caravan 3 Travel	
		Caravan 4 Travel	
7	On which date was each caravan (a) Brought to the site (b) Occupied as a residence. If their siting has not been or is not continuous, please explain when and for what periods each has been removed giving dates ? (see schedule 1 for reference)	Caravan 1 16/2/21	
		Caravan 2 since before 30 Oct 2008 as per planning	
		Caravan 3 16/2/21	
		Caravan 4 16/2/21	
8	State whether any caravan occupying household are reliant on any facilities within the main house (Brockton). Where relevant, please state which facilities are being relied upon.	Caravan 1 Bathroom/kitchen	
		Caravan 2 cattery use	
		Caravan 3 Bathroom/kitchen	
		Caravan 4 Bathroom/kitchen	
9	State whether any person occupying a caravan is an employee of the on-site cattery. Please state whether their role requires on site occupation and why.	Caravan 1 No	
		Caravan 2	
		Caravan 3 No	

Questions		Answers
		Caravan 4 no
10	The matters specified in Schedule 2 of this Notice identify a suspected breach of planning control. If you believe that the matters referred to in Schedule 2: a) have not taken place; or b) do not constitute a breach of planning control you should explain in detail why you believe this to be the case. NB You must provide a full and detailed answer, as failure to do so may be interpreted as an acknowledgement that the suspected breach of planning control has taken place.	The caravans are used for ancillary accommodation in association with the main dwelling and for no other purpose whatsoever. We are gypsies and have a large family who as part of our culture all live together. One of the caravans is used as washdown facility as per our planning, in conjunction with the cattery.

IF THERE IS INSUFFICIENT ROOM, please continue your replies overleaf, putting the question number on the left-hand side of the answer.

FOR THE ATTENTION OF PERSONS UNKNOWN

Date: 24 June 2025

NOTICE

Our reference: Legal/004963

Dear Sir/Madam

**Injunction – preventing unauthorised encampments on land within
Rushmoor within the land edged in red on the plans attached to the Order
Claim Number: KB-2025-002184**

Please find attached, by way of service upon you, Part 8 Application and Injunction Order in respect of the above claim.

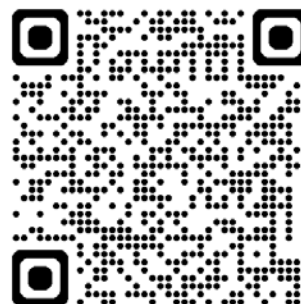
The witness statements and evidence submitted in support of the Injunction can be found:

1. By scanning the QR code at the bottom of this notice;
2. On the Council's website using the following link:
www.rushmoor.gov.uk/injunctionapplication; or
3. At the Council's Offices, Farnborough Road, Farnborough, Hampshire, GU14 7JU during normal office hours (9.00am to 2pm Monday to Friday).

You are advised to consult a solicitor as soon as possible should you have any concerns or questions regarding the enclosed.

Yours faithfully

Amanda Bancroft
Interim Corporate Manager – Legal Services
Rushmoor Borough Council



Official-Sensitive general handling guidance	
Additional handling instructions (if any):	

MG11 WITNESS STATEMENT

Occurrence Number:	44260363673	URN:	
Statement of:	RUMMING, VEN		
Age:		Occupation:	

This statement is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it, anything which I know to be false, or do not believe to be true.

To find out more about how Hampshire and Isle of Wight Constabulary uses your personal data and how to exercise your data rights, see our privacy notice at <https://www.hampshire.police.uk/hyg/fpnhc/privacy-notice/> or request a copy by calling 101.

I am PC 28936 RUMMING of Hampshire & Isle of Wight Constabulary, currently based at Aldershot Police Station as a part of the Neighbourhood Policing Team. This statement details my attendance and serving of a civil injunction to an encampment. I also include in this statement, my professional experience in dealing with previous encampments, the impact on the local community and request to the court to renew the injunction.

My attendance of serving this injunction occurred at Aldershot Park, on Guildford Road in Aldershot within the local council district area of Rushmoor. This is a large recreation ground, which accessed via a car park, which is next to a children's play park, fishing lake, Cricket pitch and local Lido. This area is owned by Rushmoor Borough Council and is used by the community for many recreational activities.

On Wednesday 29th July 2026 at approximately 08:30 hours, I was on duty in full uniform at Aldershot Police Station using my personal call sign RA208, when I was informed that on the day previously, an encampment had been established at Aldershot Park on Guildford Road. The encampment comprised of five motor vehicles and three caravans and that entry had been forced to access the land.

I was tasked with serving a standing Civil injunction to the encampment, which directed the encampment to disband and vacate the council land. This Civil Injunction was issued by MRS JUSTICE HILL on 19th September 2025, under Section 222 of the Local Government Act 1972 and Section 187B of the Town and Country Planning Act 1990, with case reference KC02025-002184.

In summary, this Civil Injunction is effective from 24 September 2025 until 23 September 2026, unless varied, discharged or extended by the court, were defendants are prohibited from occupying or residing on any land within Rushmoor Borough, including in caravans or mobile homes, establishing encampments, bringing onto or stationing caravans or mobile homes, or depositing controlled waste, unless they have the necessary planning permission, written permission from the Local Planning Authority, statutory permitted development rights, or, where applicable, the landowner's consent and relevant environmental permits. A power of arrest applied to any breach of these prohibitions.

In the company of PC 30696 JAMES, PC 28934 EVANS and PC 27891 ATTWOOD at 08:54 hours I attended the encampment to serve the Civil Injunction. On entering the car park for the recreation ground, I observed that the height restriction gate was open. I patrol this area regularly, so this was highly unusual, as this gate is always locked and is only accessible by the council to which no council staff or vehicles were present. This gate allows vehicles unfettered access to the car park but stops the

entry on increased sized vehicles. I believe this gate had been forced open, for the increased height of caravans in the encampment to make entry.

As I made my way to the gate for the recreation ground itself, this was also found to be open. This gate is always closed and locked and stops vehicles from driving onto the recreation ground. I believe this gate had been forced open for all the vehicles within the encampment to access the recreation ground and establish the encampment.

I then made my way to the encampment and knocked on the door of one of the caravans. The window to door was open and a male and female on the other side spoke to me. I informed them I was the Police, apologised for disturbing them and asked them to come to the door to which they declined.

It was demanded of me what I wanted, to which I informed them that I was there to serve an injunction, and they were required to leave. They protested saying that the injunction was only valid for three months, to which I replied that the injunction was live, and I had a copy of the injunction for them to read. I informed them that I was reasonable and as I had woken them, (I could also see that children were present in the encampment), that they would be given an hour to vacate the land, but if they failed to do so, then there was a power of arrest and people and vehicles would be removed.

All I received from the male, was a torrent of abuse, specifically telling me to "go away" and "fuck off". Whilst a Police Officer, I have received much abuse and it has become an unfortunate expected and regular occurrence, I do not come to work to be spoken to in that manner when I am just carrying out my duty and to uphold the law. I was polite, professional and considerate to the male, to which he chose to engage with me in the complete opposite manner. I then informed the male that I would leave a copy of the injunction at their door for them to read, as they did not wish to take it from me, and moved on to the next caravan.

At the next caravan, I knocked on the door which was opened by a female. I apologised for disturbing her and informed her of the injunction, handing her a copy. I informed her that I was reasonable and she would be given an hour to leave, or people and vehicles would be removed to which the female accepted. I thanked her for her understanding and then left.

I then spoke to my colleagues PC EVANS and PC ATTWOOD who had serviced the injunction to the other caravan and was informed that they had been met with the same reception that I had received from the caravan I first spoke to.

I then resumed from the encampment, returning later at approximately 10:15 hours. When I returned the whole of Aldershot Parks car park was full, with hundreds of persons present. This was due to the Lido just opening and it being summer holidays, with all attending to enjoy the park space and swimming pool. On my attendance, I found that the encampment had disbanded and were no longer present.

I have been a Police Officer for four and a half years, with all my service being to the community of Rushmoor. Prior to the Civil Injunction being issued, encampments were a regular issue for the local community, with increased reports of anti-social behaviour and crime when encampments were established on Rushmoor Council land, to which are public recreation grounds and spaces designated for recreational activities.

The previous frequent establishment of encampments on these lands, especially over summer months, have resulted in many of the community being unable to use these spaces whilst the encampments were in situ. This has been due to the dangers posed by vehicles being driven on the land, the footprint of encampments physically stopping their use for their designated purpose and waste/health concerns.

Investigating, resolving associated issues and disbanding the encampments, has also previously taken a considerable amount of Police time and resources. The granting of the Civil Injunction to stop Rushmoor

public spaces being used as encampments has been a considerable effective asset, not only in preventing encampments being established, but if any are established, then they are quickly disbanded without issue, allowing the local communities to enjoy these spaces for their designated purposes and reducing demand on Police resources allowing to better serve the community.

In consideration of all the above, I respectfully ask the court to renew the Civil Injunction as claimed by Rushmoor Borough Council, to ensure that the community of Rushmoor can freely enjoy their public spaces.

Signature of Witness		Signature Witnessed By	
Name:	#28936 RUMMING, V.	Name:	
Signed	06/08/2026 07:12	Signed	
Time:		Time:	

Official-Sensitive general handling guidance	
Additional handling instructions (if any):	

MG11 WITNESS STATEMENT

Occurrence Number:	44260363673	URN:	
Statement of:	HALL, MIKE		
Age:		Occupation:	

This statement is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it, anything which I know to be false, or do not believe to be true.

To find out more about how Hampshire and Isle of Wight Constabulary uses your personal data and how to exercise your data rights, see our privacy notice at <https://www.hampshire.police.uk/hyg/fpnhc/privacy-notice/> or request a copy by calling 101.

I am Inspector Michael Hall of Hampshire & Isle of Wight Constabulary and currently have responsibility for neighbourhood policing within the Rushmoor district.

I support Rushmoor Borough Council's application to extend the existing injunction relating to unauthorised encampments within the district. Having oversight of local policing activity and community concerns across Rushmoor, I have observed the positive impact that the injunction has had since its implementation. The injunction has proven to be an effective and proportionate tool in deterring unauthorised encampments and enabling a swift resolution where encampments have occurred.

In the main, the injunction has been successful in preventing unauthorised encampments from becoming established on the protected sites within Rushmoor. Where attempts have been made, those present have often demonstrated an awareness of the injunction and the powers available to the authorities to enforce it. As a result, occupiers have generally vacated sites promptly once informed of the injunction, reducing the need for protracted enforcement activity and reducing disruption to local communities.

Unauthorised encampments can have a significant impact upon residents, visitors and local businesses. When these areas become occupied unlawfully, access can be restricted, public confidence can be affected and concerns regarding anti-social behaviour, criminality, environmental damage and public safety often occur.

From a policing perspective, unauthorised encampments can generate increased demand for service, requiring attendance by officers to assess welfare and safeguarding concerns, manage community tensions, investigate reports of crime and anti-social behaviour, and liaise with landowners and partner agencies. The injunction has reduced this demand by providing a clear legal framework that encourages compliance and facilitates the prompt resolution of incidents.

Recent enforcement activity at Aldershot Park has demonstrated the value of the injunction. Following service of the injunction, the occupiers left the site within a short period, allowing the location to be returned to its intended use without prolonged disruption to the public. This outcome is consistent with the wider experience across Rushmoor since the injunction was granted.

In my opinion, the injunction continues to provide a substantial benefit to the communities of Rushmoor. I therefore respectfully support the application to extend the injunction and believe that its continuation remains both necessary and proportionate.

Signature of Witness		Signature Witnessed By	
Name:	#28074 HALL, M.	Name:	
Signed Time:	18/08/2026 14:55	Signed Time:	

Management Report

Date: 26th March 2026

Location: Frimley Business Park

Summary of Incident:

Unauthorised encampment identified at Plot 4.3 involving caravans and a group of individuals. Situation required attendance from site management and police.

Detailed Report:

26th March 2026

At Approximately 15.29 I received a call From [REDACTED] for Hyster yale Informing that 2 caravans had broken into the empty plot 4.3, she had informed security. I then received a call from site security confirming the situation.

On route to site I informed [REDACTED] & [REDACTED] (directors), [REDACTED], [REDACTED] (landowner).

At 15:42 I attended site, spoke with [REDACTED] (site foreman from the Demolition team who are in control of plot 4.3) and asked him who he had informed or what actions they were taking. He told me that he had informed his management.

I went and spoke to a male called [REDACTED] who was head of the family which had moved onto plot 4.3 he informed me £500 and they would move on or they will be there for the next 2 weeks. The family made it clear that any close patrols or photographs would be considered as aggression and matters could escalate (the presence of baseball bats had already been confirmed by our on-site security officer). Also, they advised that there were considerably more travellers at Fleet Services waiting to come in. Police (PCSOs) arrived on site 15:58 I spoke with them and gave them all the information; they confirmed the presence of more travellers at Fleet Services. They then spoke with the travellers on site and left at 16:13.

[REDACTED] arrived on site to support at 16:05. [REDACTED] on site at 16:00.

16:15 I informed [REDACTED] of the price to move them on and he agreed to the £500 fee, when I went to tell the travellers that it had been agreed they put the price up to £5000 per caravan. It was decided to close the business park access and control entry via security officers. It was explained to the travellers that no more Vans would be allowed in, and they were free to come and go as they were already in. They gave me another price £3000 per caravan. This was declined.

I contacted [REDACTED] (Rushmoor Borough Council) at 16:18 and informed him of the encampment and the plan to put in place security cover and road closure until further notice.

16:20 I started to liaise with all the tenants on the Business Park, informing them of what had happened and the changes being made whilst they were still on site.

16:58 a Heras fence estate closure was erected and covered by Me, [REDACTED], [REDACTED] and security officer [REDACTED] (Incident Report is appended), with [REDACTED] vehicles positioned to reinforce the barrier. Estate traffic permitted to come and go via one controlled lane.

19:00 Two security Officers were in place at the estate closure managing the flow of vehicles in and out of the estate. Two man team is in place Night and Day until further notice also CCTV patrols via our control room during the night shift.

19:40 approx – [REDACTED] left site

22:15 I left site.

27th March 2026

02.35 am – I arrived on site, security informed me that a few caravans were seen driving round the main road roundabout but didn't enter the estate.

08:36 – I spoke to the Travellers to make sure they had not had trouble with my security team, they said it was all good and gave me another offer of £2000 per caravan to depart voluntarily. I told [REDACTED] that the client wouldn't accept that offer. He countered with a flat £1500 fee to leave by 15:00. I told him I would discuss it with the client and get back to him; he told me that the rest of the travellers at Fleet Services were 'from Ireland' and were not respectful and would cause a lot of damage to the park if they got in and the security staff and barriers would not stop them.

09:47 – I contacted [REDACTED] about the new offer, and he informed me that he would have a discussion with the demo team and come back to me, I also informed him of the conversation about the rest of the travellers at Fleet Services and the extensive damages caused last time we had a Irish encampment.

09:50 [REDACTED] informed of the new offer and conversation had between myself, travellers and [REDACTED].

11:30 [REDACTED] gave me the go ahead to make the payment to the travellers.

11:31 I informed [REDACTED] that we had the ok to make the payment.

11:40 – I spoke to the travellers and told them the offer had been accepted and then asked how long it would take them to move on they informed me they were finishing a job in Basingstoke so it would be around 3pm. I told them we would get the cash and get ready for them.

12:02 – [REDACTED] arrived with the money.

15:16 – I went and spoke to the travellers and gave them half the money and told them I would wait by the entrance and once they passed through I would hand over the rest.

15:49 both caravans had left site as promised.

Estate access closures left in place and manned throughout the weekend until Monday 30/03 morning 7am to make sure no return/intrusions.

Report Completed By:

[REDACTED]
Operations and Estate Manger
Date: 30 March 2026

End of Report

Official-Sensitive general handling guidance	
Additional handling instructions (if any):	

MG11 WITNESS STATEMENT

Occurrence Number:	44250279943	URN:	
Statement of:	BALCHIN, NATHAN		
Age:	over 18	Occupation:	Police Constable

This statement is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it, anything which I know to be false, or do not believe to be true.

To find out more about how Hampshire and Isle of Wight Constabulary uses your personal data and how to exercise your data rights, see our privacy notice at <https://www.hampshire.police.uk/hyg/fpnhc/privacy-notice/> or request a copy by calling 101.

I am Police Constable 28937 Nathan Balchin and I am currently employed by Hampshire and Isle of Wight Constabulary. I am currently stationed at Aldershot Police station on the Neighbourhood Policing Team.

This statement is in relation to my dealings with an unauthorised encampment in the Rushmoor area.

The unauthorised encampment was situated at the car park for Royal Garrison Church of All Saints, Farnborough Road, Aldershot, GU11 1QA.

The incident took place on Friday 8th May 2026. I was deployed to this incident and was aware that the Rushmoor Borough Council had a high court injunctions protecting sights across the district however this location was not covered by it.

I went to speak to the residents at the site to gain some information about their intentions and complete the necessary risk assessments and safeguarding for the individuals.

It became apparent the residents present at this encampment were already aware that there was a High Court injunction in place in the area when I tried to inform them about it. They were also aware that the site they were currently on was not covered by the injunction and was on military land.

Signature of Witness		Signature Witnessed By	
Name:	#28937 BALCHIN, N.	Name:	
Signed Time:	05/08/2026 13:55	Signed Time:	

RUSHMOOR BOROUGH COUNCIL
SECTION 187B, TOWN AND COUNTRY PLANNING ACT
1990

NOTICE OF INJUNCTION AGAINST PERSONS UNKNOWN
FORMING UNAUTHORISED ENCAMPMENTS IN THE
BOROUGH OF RUSHMOOR

The areas on land detailed below.

NOTICE IS HEREBY GIVEN that Rushmoor Borough Council has obtained an Injunction pursuant to section 187B of the Town and Country Planning Act 1990 to prevent Persons Unknown forming unauthorised encampments in the Borough of Rushmoor.

INJUNCTION LAND

The Injunction relates to the areas of land known as:

- Land at Aldershot Park, Guildford Road, Aldershot (including Aldershot Park, Aldershot Pools Complex and Lido, Aldershot Crematorium, Aldershot Cricket Club)
- Manor Park, Church Hill, Aldershot
- Ivy Road Recreation Ground, Ivy Road, Aldershot
- Napier Gardens and Car Park, Redvers Buller Road, North Camp
- King George V Playing Fields, Sycamore Road, Farnborough
- Farnborough Leisure Centre car park, Westmead, Farnborough
- Union Street West car park, Union Street, Farnborough
- Southwood County Park, Playing Fields, Car parks, Ively Road, Farnborough
- Southwood Village Green, Summit Avenue, Farnborough
- Nightingale Close, Farnborough (Land to the east of Minley Road)
- Land at Hawley Lane, Farnborough
- Moor Road Playing Field, Moor Road, Farnborough

These areas are shown on the plans attached to the Injunction which can be accessed above

THE ORDER AND CLAIM

A copy of the Injunction Order and maps, along with the Claim and associated documents can be obtained by the following link:
<https://www.rushmoor.gov.uk/injunctionapplication>

Or viewed by attending the Reception at the Council Offices Farnborough Road, Farnborough GU14 7JU between the hours 9:00 am to 2.00 pm Mondays – Fridays only.

Amanda Bancroft

Corporate Manager - Legal Services

Rushmoor Borough Council

Council Offices

Farnborough Road

Farnborough

GU14 7JU

NOTICE

There is an injunction preventing unauthorised encampments on land within Rushmoor within the land edged in red on the plan to the Order of Mrs Justice Hill dated 19 September 2025 - Claim Number: KB-2025-002184

The Order will remain in force until 23 September 2026 (or such other date as may be ordered).

A detailed copy of the injunction and maps, along with the claim and associated documents, can be obtained by:

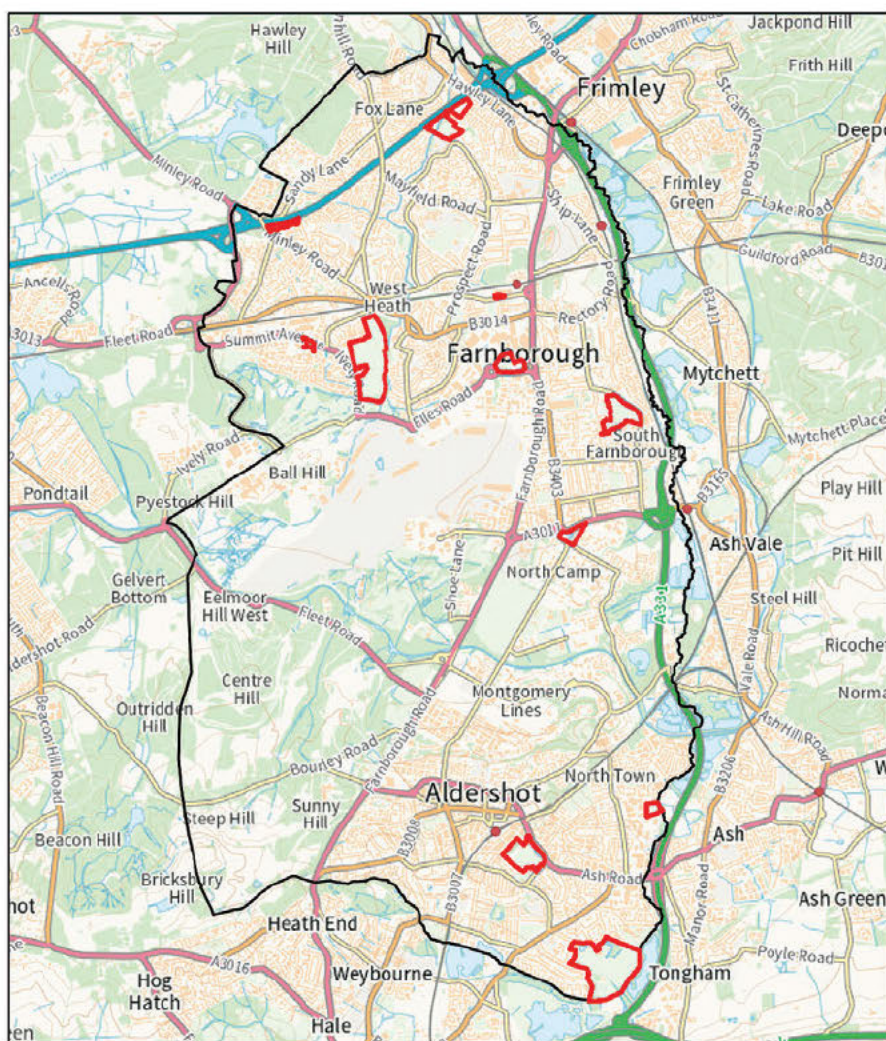
1. Going to:
www.rushmoor.gov.uk/injunctionapplication;

2. Scanning the QR code;

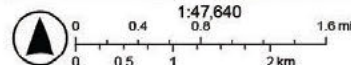


3. Or, by visiting the Council Offices,
Farnborough Road,
Farnborough,
Hampshire,
GU14 7JU,
during normal office
hours (9am to 2pm
Monday to Friday).

Legal Services



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D. Draft Order

**IN THE HIGH COURT OF JUSTICE
KING'S BENCH DIVISION**

Claim No: KB-2025-002184

**BEFORE [JUDGE]
DATED 17 SEPTEMBER 2026**

B E T W E E N:

PENAL NOTICE IF YOU THE WITHIN NAMED DEFENDANTS OR ANY OF YOU DISOBEY THIS ORDER YOU MAY BE HELD TO BE IN CONTEMPT OF COURT AND MAY BE IMPRISONED, FINED OR HAVE YOUR ASSETS SEIZED.

RUSHMOOR BOROUGH COUNCIL

Claimant

-and-

**PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED
ENCAMPMENTS IN THE BOROUGH OF RUSHMOOR**

Defendant

INJUNCTION

IMPORTANT NOTICE TO THE DEFENDANTS

This Order prohibits you from doing the acts set out in this Order. You should read it very carefully. You are advised to consult a solicitor as soon as possible. You have the right to ask the Court to vary or discharge this Order.

A Defendant who is an individual who is ordered not to do something must not do it himself/herself or in any other way. He/she must not do it through others acting on his/her behalf or on his/her instructions or with his/her encouragement.

UPON HEARING Counsel for the Claimant, Mr Daniel Stedman Jones

AND UPON the Claimant's without notice application by Application Notice dated 29 August 2026.

AND UPON the Claimant's confirmation that this Order is not intended to prohibit lawful use of the application land

IT IS ORDERED THAT:

A. INJUNCTION ORDER

1. After 00:00 on 24 September 2026 and until 23 September 2027 unless varied, discharged or extended by further order, the Defendants and each of them are forbidden from doing the following:
 - a. Entering and/or occupying any part of the Land (as defined below) for residential purposes (temporary or otherwise) including the occupation of caravans or mobile homes and the storage of vehicles, caravans and residential paraphernalia, except where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority, or the Secretary of State, or Written Permission from the Local Planning Authority (as defined below) or in accordance with statutory permitted development rights.
 - b. Setting-up an encampment on any part of the Land (as defined below) unless authorised to do so by the owner of the Land and provided the encampment does not breach planning control, except where the encampment is authorised by Written Permission from the Local Planning Authority (as defined below).
 - c. Setting-up an encampment on any part of the Land (as defined below) without Written Permission from the Local Planning Authority (as defined below), or planning permission granted by the Secretary of State or in accordance with statutory permitted development rights.
 - d. Bringing on to any part of the Land (as defined below) or stationing on any part of the Land any caravans or mobile homes other than when driving through the highways on the Land or in compliance with parking orders regulating the use of car parks or with the express permission from the owner of the Land, except where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority, or the Secretary of State, or Written Permission from the Local Planning Authority (as defined below) or in accordance with statutory permitted development rights.
 - e. Depositing or causing to be deposited, Controlled Waste (as defined below) in or on any part of the Land (as defined below) unless a waste management licence or environmental permit is in force and the deposit is in accordance with the licence or permit.
2. There shall be a power of arrest attached to paragraphs 1(a) to 1(e) (inclusive) of this Order
3. The 'Land' in this Order means all land within the Borough of Rushmoor marked within the redline on the attached map in Schedule 1 of the Order

4. The 'Injunction Website' means a website hosted at: www.rushmoor.gov.uk/injunctionapplication. The Injunction Website shall have a QR Code link.

B. SERVICE

5. Pursuant to CPR r6.27 and r.8.14:

- a. The Claimant shall serve this Order upon the Defendants by each of the following methods:
 - i. Personal service as described in paragraph 5b below.
 - ii. Advertising the existence of this Order in the Hampshire Independent and in particular, with a link to the Injunction Website, which will contain a direct link to this Order and the accompanying documents.
 - iii. The Claimant shall use reasonable endeavours to place advertisements on local notice boards managed by the Claimant which shall contain a direct link to this Order and the accompanying documents.
 - iv. Publishing social media posts on the Claimant's Facebook and LinkedIn pages, providing a link to the Injunction Website which will contain a direct link to the Order and the accompanying documents.
 - v. Affixing copies (as opposed to originals) of this Order in a transparent envelope, or laminated copy, in a prominent position on or close to all adopted highway entry points within the area marked with the red line on the map attached at Schedule 1 with a notice to Persons Unknown that a copy of the supporting evidence can be obtained from Rushmoor Borough Council, Council Offices, Farnborough Rd, Farnborough GU14 7JU.
 - vi. Advertising the existence of this Order in a prominent location on the Injunction Website, together with a link to download an electronic copy of this Order.
- b. Service of this Order on Defendants in occupation on the Injunction Land may be effected by personal service where practicable and/or posting a copy of this Order through the letterbox. If there is no letterbox, then a package containing this Order may be affixed to or left at the front door or other prominent feature marked with a notice drawing the recipient's attention to the fact that the package contains a court order and should be read urgently. The notices shall be given in prominent lettering in the form set out in Schedule 2 It is open to any Defendant to contact the Claimants to identify an alternative place for service and, if they do so, it is not necessary for a notice or package to be affixed or left at the front door or other prominent feature.

6. Service of this Order shall be:

- a. Verified by certificates of service to be filed with the Court; and

- b. Be good and sufficient service of this Order on the Defendants and each of them.

C. LIBERTY TO APPLY

7. The Defendants or anyone notified of this Order may each of them apply to the Court on 48 hours prior written notice (without prejudice to the right of that person to apply to shorten the time for service) to both the Court and the Claimants to vary or discharge this Order (or so much of it as affects that person). The contact details for both the Court and the Claimant can be found in paragraphs 20-21 below.

D. RENEWAL OF THIS ORDER

8. This Order against the Defendants will expire by effluxion of time at 00:00 hrs on 24th September 2026. The Claimants may, if so advised, apply for the renewal of the Order against the Defendants (“the Renewal Application”). Any Renewal Application and evidence in support must be filed and served in accordance with paragraph 4 above by 4pm on **[31 August 2027]**.
9. A hearing shall be listed on **[Date Before 24 September 2027]** with a time estimate of 1 day, at which the Renewal Application shall be considered. If the Claimants do not make a Renewal Application, they must notify the Court as soon as reasonably practicable and seek to vacate the hearing. If the time estimate for the hearing should change the Court must be immediately notified of that fact.
10. Any person other than the Claimant who would like to participate in the hearing of the Renewal Application must also file on the Claimant any evidence upon which they seek to rely at the hearing of the Renewal Application by 4pm on **[12 September 2027]**.

E. COSTS

11. No order as to costs.

GUIDANCE NOTES

EFFECT OF THIS ORDER

12. A Defendant who is an individual who is ordered not to do something must not do it himself or herself or in any other way. He or she must not do it through others acting on his or her behalf or on his or her instructions or with his or her encouragement.
13. A Defendant which is a corporation and which is ordered not to do something must not do it itself or by its directors, officers, employees or agents or in any other way.

PARTIES OTHER THAN THE CLAIMANT AND DEFENDANTS

EFFECT OF THIS ORDER

14. It is a contempt of court for any person notified of this Order knowingly to assist in or permit a breach of this Order. Any person doing so may be sent to prison, fined, or have their assets seized.

INTERPRETATION OF THIS ORDER

15. In this Order, where there is more than one Defendant, unless otherwise stated, references to “the Defendants” means each or all of them.
16. A requirement to serve on “the Defendants” means on each of them, unless an Order of the Court specifies otherwise. The Order is, however, effective against any Defendant on whom it is served.
17. An Order requiring the Defendants to do or not to do anything applies to all Defendants.
18. ‘**Controlled waste**’ has the same meaning as within s.75(4) of the Environmental Protection Act 1990.
19. ‘**Written Permission from the Local Planning Authority**’ includes, but is not limited to, written permission granted pursuant to any negotiated stopping agreement, policy or procedure.

COMMUNICATIONS WITH THE COURT

20. All communication to the Court about this Order should be sent to kjudgeslistingoffice@justice.gov.uk, The Royal Courts of Justice, Strand, London WC2A 2LL. The telephone number is 020 3938957. 21.
21. All communications to the Claimants about this Order should be sent to legal@rushmoor.gov.uk

IN THE HIGH COURT OF JUSTICE
2025-002184
KING'S BENCH DIVISION

Claim No: KB

BEFORE

ON

B E T W E E N:

RUSHMOOR BOROUGH COUNCIL

Claimant

-and-

PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED
ENCAMPMENTS IN THE BOROUGH OF RUSHMOOR

Defendant

POWER OF ARREST

This power of arrest applies to the Defendant (Persons Unknown who are forming unauthorised encampments in the Borough of Rushmoor).

The relevant paragraphs of the order to which the power of arrest has been attached are paragraphs 1(a)-(e) (inclusive) of the Order of [x] dated [x]:

Until and including 24th September 2027, the Defendants are **forbidden** from:

- a. Entering and/or occupying any part of the Land (as defined below) for residential purposes (temporary or otherwise) including the occupation of caravans/mobile homes, storage of vehicles, caravans and residential paraphernalia, save for where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority, or the Secretary of State, or Written Permission from the Local Planning Authority (as defined below) or in accordance with statutory permitted development rights.

- b. Setting-up an encampment on any part of the Land (as defined below) unless authorised to do so by the owner of the Land and provided the encampment does not breach planning control, save for where the encampment is authorised by Written Permission from the Local Planning Authority (as defined below).
 - c. Setting-up an encampment on any part of the Land (as defined below) without Written Permission from the Local Planning Authority (as defined below), or planning permission granted by the Secretary of State or in accordance with statutory permitted development rights.
 - d. Bringing on to any part of the Land (as defined below) or stationing on any part of the Land any caravans/mobile homes other than when driving through the highways on the Land or in compliance with the parking orders regulating the use of car parks or with the express permission from the owner of the Land, save for where the Land is occupied in accordance with a lawful planning permission from the Local Planning Authority, or the Secretary of State, or Written Permission from the Local Planning Authority (as defined below) or in accordance with statutory permitted development rights.
 - e. Depositing or causing to be deposited, Controlled Waste (as defined below) in or on any part of the Land (as defined below) unless a waste management licence or environmental permit is in force and the deposit is in accordance with the licence or permit.
2. There shall be a power of arrest attached to paragraphs 1(a) to 1(e) (inclusive) of this Order.
3. The 'Land' in this Order means all land within the Borough of Rushmoor marked within the red line on the attached map in Schedule 1 to this Order.

**IN THE HIGH COURT OF JUSTICE
2025-002184
KING'S BENCH DIVISION**

Claim No: KB

BEFORE

ON

B E T W E E N:

RUSHMOOR BOROUGH COUNCIL

Claimant

-and-

**PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED
ENCAMPMENTS IN THE BOROUGH OF RUSHMOOR**

Defendant

SCHEDULE 1: RED LINE PLAN

IN THE HIGH COURT OF JUSTICE
KING’S BENCH DIVISION

Claim No: KB-2025-002184

BEFORE [JUDGE]
DATED 17 SEPTEMBER 2026

B E T W E E N:

RUSHMOOR BOROUGH COUNCIL

Claimant

-and-

PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED
ENCAMPMENTS IN THE BOROUGH OF RUSHMOOR

Defendant

SCHEDULE 1: SITE ADDRESSES AND RED LINE PLANS

	Site Address
1	Land at Aldershot Park, Guildford Road, Aldershot (including Aldershot Park, Aldershot Pools Complex & Lido, Aldershot Crematorium, Aldershot Cricket Club)
2	Manor Park, Church Hill, Aldershot
3	Ivy Road Recreation Ground, Ivy Road, Aldershot
4	Napier Gardens and Car Park, Redvers Buller Road, Aldershot
5	King George V Playing Field, Sycamore Road, Farnborough
6	Farnborough Leisure Centre car park, Westmead, Farnborough
7	Union Street West car park, Union Street, Farnborough
8	Southwood County Park, Playing Fields, Car parks, Ively Road, Farnborough
9	Southwood Village Green, Summit Avenue, Farnborough
10	Nightingale Close, Farnborough (Land to the east of Minley Road)
11	Land at Hawley Lane, Farnborough
12	Moor Road Playing Field, Moor Road, Farnborough

IN THE HIGH COURT OF JUSTICE
2025-002184
KING'S BENCH DIVISION

Claim No: KB

BEFORE

ON

B E T W E E N:

RUSHMOOR BOROUGH COUNCIL

Claimant

-and-

PERSONS UNKNOWN WHO ARE FORMING UNAUTHORISED
ENCAMPMENTS IN THE BOROUGH OF RUSHMOOR

Defendant

SCHEDULE 2: WORDING FOR NOTICES

The wording for notices [On the package containing the Order] shall read:

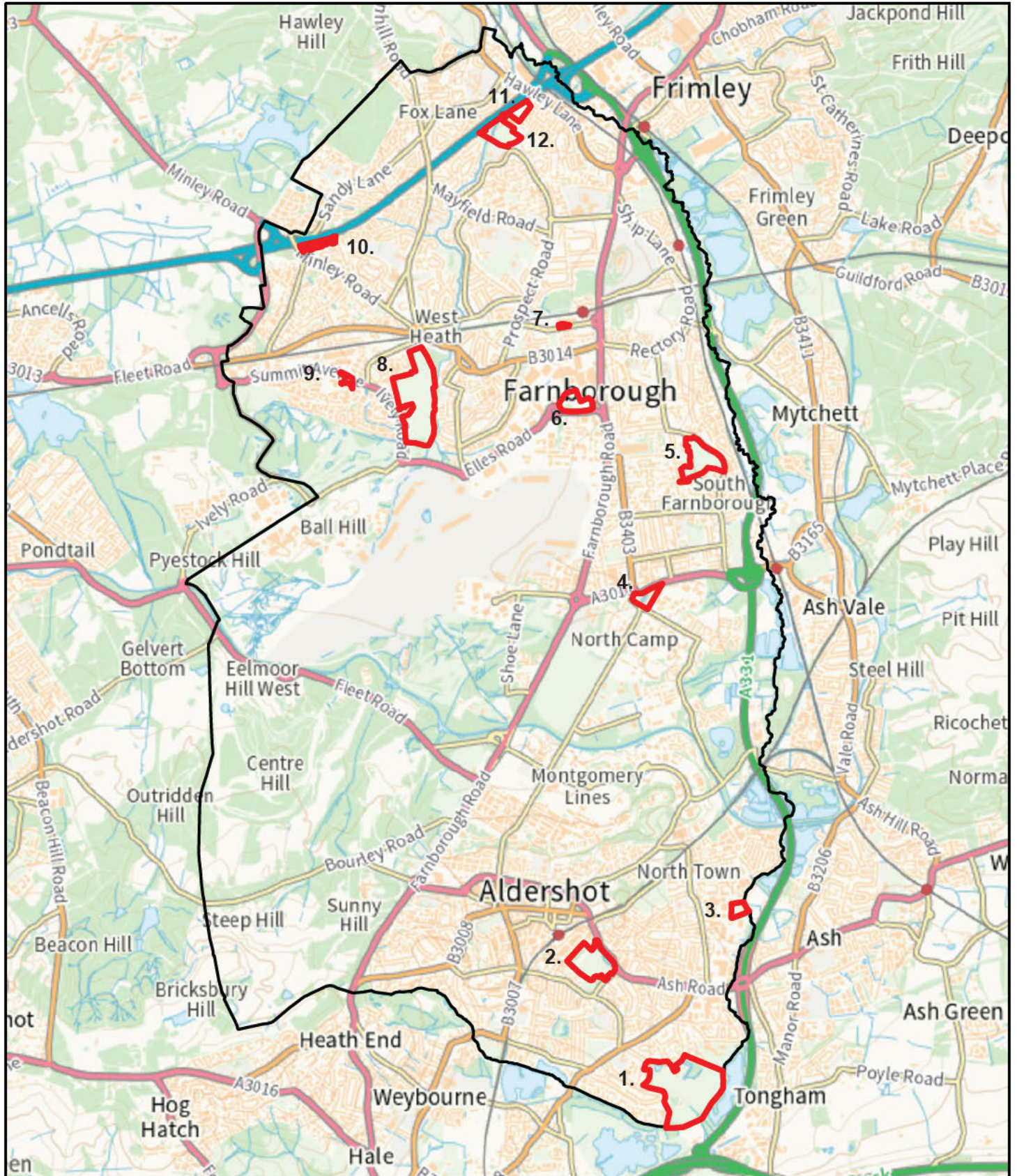
“VERY URGENT: THIS PACKAGE CONTAINS AN ORDER OF THE HIGH COURT AND YOU SHOULD READ IT IMMEDIATELY AND SEEK LEGAL ADVICE. IF YOU NEED ANOTHER COPY PLEASE CONTACT FAO: LEGAL SERVICES AT RUSHMOOR BOROUGH COUNCIL, COUNCIL OFFICES, FARNBOROUGH ROAD, FARNBOROUGH, GU14 7JU

E: legal@rushmoor.gov.uk

T: 01252 398399

All documents relating to these proceedings and this Order may be downloaded at: :
www.rushmoor.gov.uk/injunctionapplication”

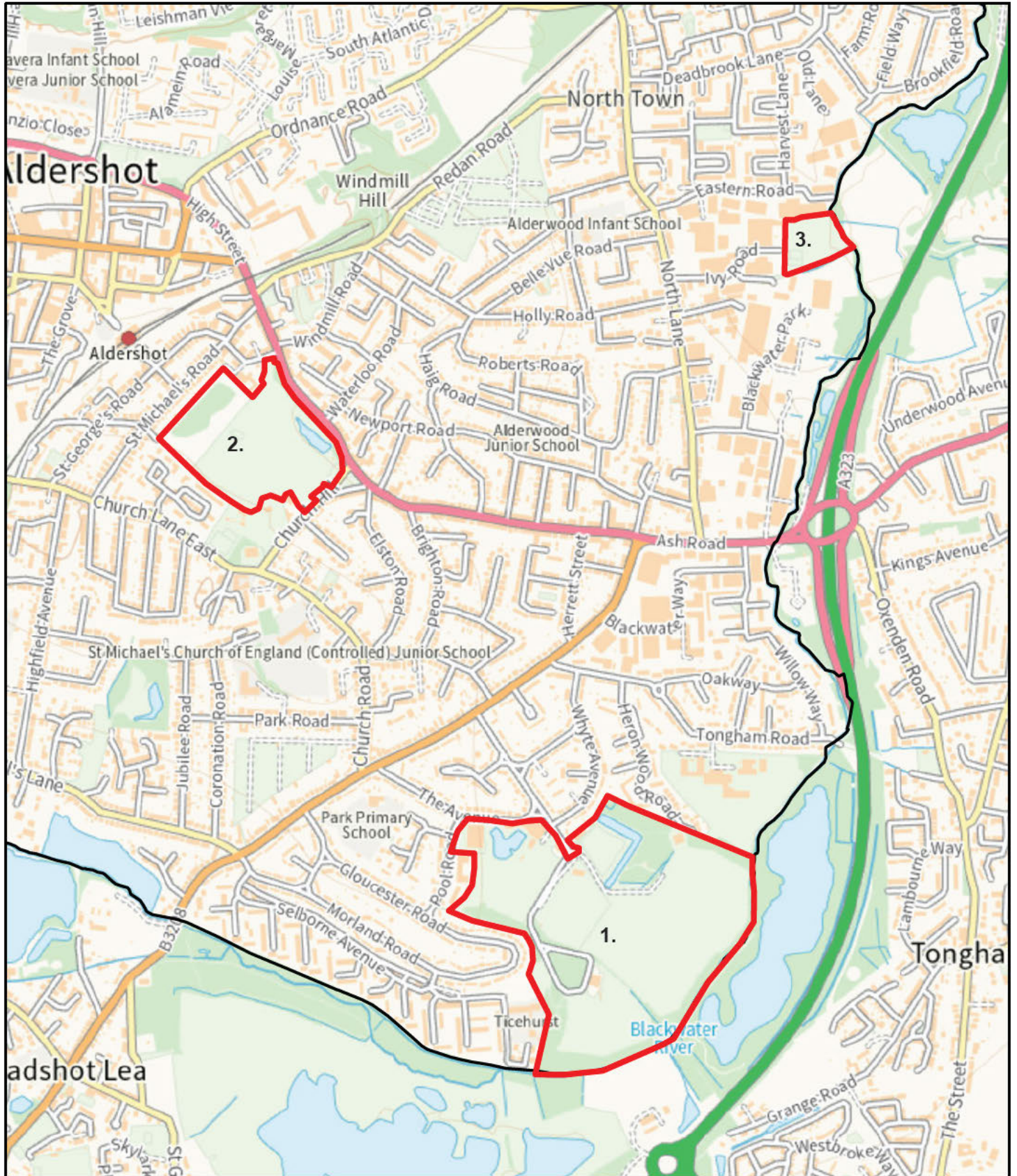
ArcGIS Web Map



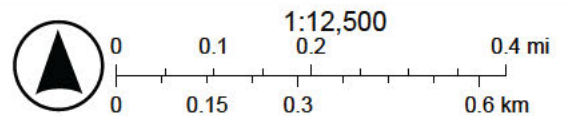
6/23/2025, 10:15:38 AM



ArcGIS Web Map

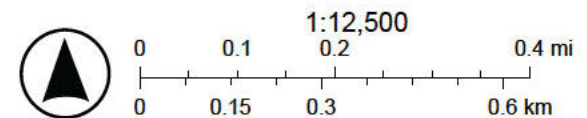


6/23/2025, 10:14:15 AM

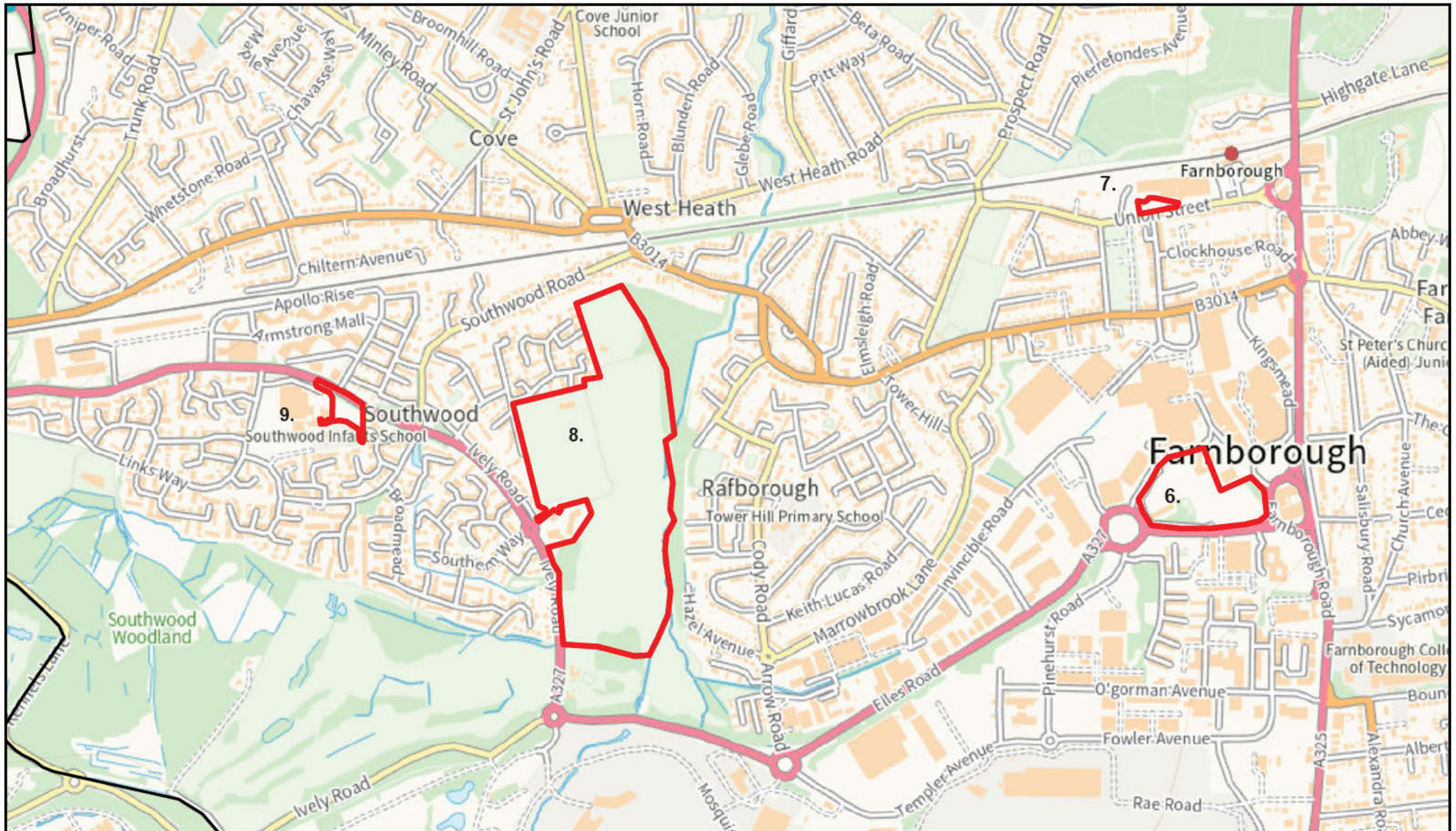


The map displays the Farnborough area, with the M3 motorway running diagonally from the bottom left towards the top right. Three specific areas are highlighted with red outlines and numbered 10, 11, and 12. Area 10 is located near the M3 junction with the A327. Area 11 is located near the M3 junction with the A24. Area 12 is located near the M3 junction with the A24. The map also shows various schools, including Pinewood Infant School, Grange Community Junior School, and The Sixth Form College.

 Rushmoor Boundary



ArcGIS Web Map



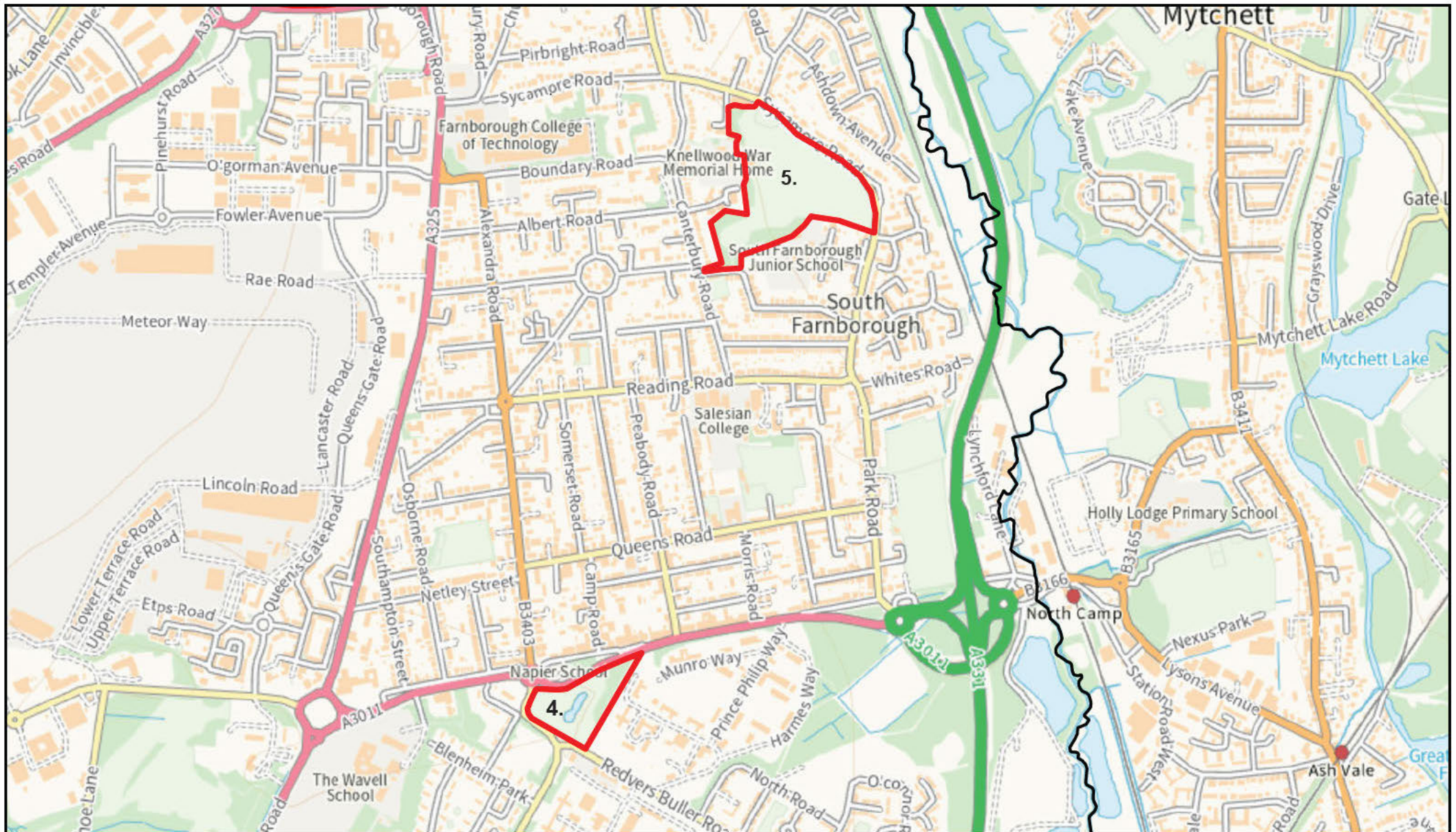
6/23/2025, 10:11:01 AM

 Rushmoor Boundary



1:12,500
0 0.1 0.2 0.4 mi
0 0.15 0.3 0.6 km

ArcGIS Web Map



6/23/2025, 10:11:27 AM

 Rushmoor Boundary

