BOROUGH OF RUSHMOOR

MEETING OF THE BOROUGH COUNCIL held at the Council Offices, Farnborough on Thursday, 22nd February, 2007 at 7.00 p.m.

THE DEPUTY MAYOR (CR. D.M. WELCH)

CR. N.M. BAINES
CR. MRS. D.B. BEDFORD
CR. D. CAPPLEMAN, A.H.M.I.C.A.
CR. C.W. CARD
CR. M.S. CHOU DHARY, M.A.
CR. D.E. CLIFFORD
CR. P.I.C. CREARAR, B.A. (Hons.), M.Arch., M.A.
CR. N.M.J. DEWEY
CR. K. DIBBLE, M.A.F.M., B.I.F.M.
CR. SUE DIBBLE
CR. R.L.G. DIBBS
CR. A.M. FERRIER
CR. C.D. FRASER-FLEMING
CR. SUE GADSBY, R.M.N., R.C.N.T., P.G.C.E.A
CR. PATRICIA HODGE
CR. A. JACKMAN, B.Sc.
CR. B. JUPP, B.A., F.C.I.P.D.
CR. R.J. KIMBER, C.C.
CR. A.J. MACKIE

CR. HAZEL MANNING
CR. S.J. MASTERSO N
CR. J.P. MATTHEWS
CR. P.J. MOYLE
CR. S.P.J. MURPHY
CR. K.H. MUSCHAMP
CR. E.J. NEAL, C.C.
CR. MRS. L.J. NEAL
CR. G. PAPARESTI
CR. E.J. POOLE
CR. M.J. ROBERTS, B.Sc.
CR. P.F. RUST, A.I.M.E.E., M.I.S.M.
CR. P. SANDY
CR. M.D. SMITH
CR. P.G. TAYLOR, A.C.I.B.
CR. M.J. TENNANT, B.Sc.
CR. D.J. THOMAS, F.B.I.I.
CR. G.J. TUCKER, F.F.B.
CR. J.J. WALL, B. Eng., M.I.E.T.
CR. N.J. WATKIN
CR. F.J. WILLIAMS, A.C.I.O.B.

a Honorary Alderman A.P. Frost
a Honorary Alderman R.J. Debenham, M.B.E.
a Honorary Alderman G.J. Woolger

Apologies for absence were submitted on behalf of Crs. E.J. Neal and Mrs L.J. Neal.

The Meeting commenced with Prayers led by the Reverend Gordon Thomas, the Mayor’s Chaplain.

48. MINUTES –

It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs and

RESOLVED: That the Minutes of the Ordinary Meeting of the Council held on 7th December, 2006, be taken as read, approved and signed as a correct record.
49. MAYOR’S ANNOUNCEMENTS –

(1) The Mayor reported that the fourth civic reception for volunteers had been held at Princes Hall, Aldershot on 9th February, 2007 in recognition of their contribution to the Borough’s communities. Nearly 75 volunteers had been nominated by their respective organisations to attend the event.

(2) The Mayor reported that the previous weekend he, together with some members of the Town Twinning Association, had attended the carnival at the Borough’s twin town of Oberursel. This had been an unofficial private visit at the invitation of the town’s dignitaries.

(3) The Mayor reported that on 26th January, 2007 he had welcomed to the Mayor’s Parlour WOII Moira Cameron, currently with 145 Brigade in Aldershot, who had been selected to be a member of the Yeoman of the Guard at the Tower of London and had been the first woman to be appointed to this prestigious and unique unit.

(4) The Mayor reminded Members that that day it was 35 years since the bombing of the Para’s Mess in Aldershot. The Council stood in prayer and for a period of silence in memory of those killed.

50. STANDING ORDER 8 – QUESTIONS –

The Mayor reported that no questions had been submitted in pursuance of Standing Order 8(2).

51. CONSTITUTION REVIEW – STANDING ORDERS FOR THE REGULATION OF BUSINESS –

It was MOVED by Cr. S.J. Masterson; SECONDED by Cr. J.J. Wall that the Council adopt the revised and updated Standing Orders for the Regulation of Business, for inclusion in Part 4 of the updated Constitution.

There voted FOR: 28; AGAINST: 0 and the Recommendation was DECLARED CARRIED.

52. NOTICES OF MOTION –

(1) Services to the Local Community –

The Council was asked to consider the following Motion, which had been submitted by in accordance with the provisions of Standing Order 9 (1). It was MOVED by Cr. M.S. Choudhary; SECONDED by Cr. K.H. Muschamp that:

“This Council is greatly concerned about the Government’s inaccurate and inadequate data on population and immigration figures. The consequences of these shortcomings mean that councils like Rushmoor are unable to gauge and accurately budget for current and future provision of key services.
We therefore call on the Government to remedy this situation urgently, and to provide the necessary funding to enable the Council to deliver the correct level of services and facilities community cohesion."

Cr. Choudhary spoke in support of his Motion and in particular of the fact that the recent Government grant settlement had been based on an out of date population figure for the area which had left a £45,000 shortfall in funding. The Council had made representations to the Department for Communities and Local Government, but no change had been made to the Government’s calculation of the figure to be allocated in grant settlement. Cr. Choudhary also referred to the expansion of the European Union and the consequential free movement of workers which could affect the services provided by the Council to its diverse population.

In seconding the Motion, Cr. Muschamp spoke of the implications of using inaccurate data to calculate grant settlements and the on-going effect on councils' to provide services for their communities.

During the debate, Members expressed general support for the sentiments expressed by Cr. Choudhary, particularly in relation to the calculation of Rushmoor’s population figures. Members also referred to the potential impact of the Comprehensive Spending Review and the contribution made by migrant workers to the economy of both Rushmoor and the country as a whole. It was felt important to ensure that the resources available to the Council enabled service levels to be maintained and for community cohesion to be promoted.

Following the conclusion of the debate on this item, Cr. D.E. Clifford stood to raise a point of personal clarification. The Mayor requested Cr. Clifford to resume his seat and then named him and requested that he be not further heard.

The Motion was then put to the meeting. On a recorded vote, there voted FOR: Crs. N.M. Baines, Mrs. D.B. Bedford, M.S. Choudhary, P.I.C. Crerar, R.L.G. Dibbs, A.M. Ferrier, Patricia Hodge, A. Jackman, R.J. Kimber, S.J. Masterson, P.J. Moyle, K.H. Muschamp, G. Paparesti, E.J. Poole, P. Sandy, M.D. Smith, P.G. Taylor, M.J. Tennant, D.J. Thomas, G.J. Tucker, J.J. Wall, N.J. Watkin and F.J. Williams (23); AGAINST: 0; ABSTAINED: D. Cappleman, C.W. Card, D.E. Clifford, K. Dibble, Sue Dibble, C.D. Fraser-Fleming, Sue Gadsby, B. Jupp, A.J. Mackie, Hazel Manning, J.P. Matthews, S.P.J. Murphy, M.J. Roberts, P.F. Rust, the Deputy Mayor (Cr. D.M. Welch) and the Mayor (Cr. J.H. Marsh) (16) and the Motion was DECLARED CARRIED.

(2) Parking Policy –

The Council was asked to consider the following Motion, which had been submitted by in accordance with the provisions of Standing Order 9 (1). It was MOVED by Cr. M.J. Roberts; SECONDED by Cr. D. Cappleman that:
“This Council evaluates differential parking fees for residential parking which take more into account the direction of policy that such Councils as Richmond have evolved as a means of a positive response to climate change.”

Cr. Roberts spoke in support of his Motion, which sought to explore possible changes in parking management policy as a means of taking action to help combat climate change through the encouragement of carbon emissions reduction.

During discussion, although recognising that the Council should be considering such suggestions to reduce its carbon footprint, the point was made that the Environment Policy and Review Panel had established a cross-party group to monitor the Council’s Climate Change Strategy Action Plan. It was MOVED by Cr. S.P.J. Murphy; SECONDED by Cr. C.W. Card - That the Motion be referred to the Environment Policy and Review Panel for discussion at the start of the 2007/08 Municipal Year. There voted FOR: 12; AGAINST: 16 and the Motion was DECLARED LOST.

The Council debated the issues raised by Cr. Roberts but felt, having heard the views of other Members, that in view of the implications the proposal should not be pursued. The Motion was then put to the meeting. There voted FOR: 12; AGAINST: 18 and the Motion was DECLARED LOST.

NOTE: Cr. R.J. Kimber declared a personal interest in this item, for the reason that he was the holder of a resident’s parking permit, and, in accordance with the Members’ Code of Conduct, he remained in the meeting during the discussion and voting thereon.

53. **RECOMMENDATIONS FROM THE CABINET -**

   (1) **Revenue Budget, Capital Programme and Council Tax Level –**

   It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs -That approval be given to the following items, as set out in the Revenue Budget and Capital Programme budget booklet 2007/08:

   (i) the General Fund Revenue Budget Summary set out in Appendix 1;

   (ii) the detailed General Fund Revenue Budget set out in Appendix 2;

   (iii) the net Budget requirement of £11,977,300;

   (iv) the precept of £5,150,073 for this Council;

   (v) the Council Tax level for Rushmoor Borough Council’s purposes of £169.64 for a Band D property in 2007/08;

   (vi) a budget provision of £150,000 for supplementary estimates in 2007/08 to be met from revenue balances;
(vii) the additional items for inclusion in the Budget as set out in Appendix 3;

(viii) the Capital Programme as set out in Appendix 4;

(ix) the Director of Resources’ report under Section 25 of the Local Government Act, 2003, as shown in Appendix 5;

(x) the programme for achieving budget savings in 2007/08 and in the medium term, as set out in the Leader of the Council’s Report, as part of the Medium Term Financial Strategy.

During discussion, it was MOVED by Cr. K. Dibble and SECONDED by Cr. P.F. Rust that the Recommendations should be amended to the effect that the Members’ Special Responsibility Allowance should be capped at 80% in order to achieve budget savings. There voted FOR: 12; AGAINST: 22 and the Amendment was DECLARED LOST.

Following further debate, the original Recommendations were put to the meeting whereupon there voted FOR: 23; AGAINST: 0 and the Recommendations were DECLARED CARRIED.

(2) Prudential Indicators –

It was MOVED by Cr. P.F. Moyle; SECONDED by Cr. R.L.G. Dibbs - That approval be given to the prudential indicators, as set out in the Leader of the Council's Report.

There voted FOR: 21; AGAINST: 0 and the Recommendation was DECLARED CARRIED.

(3) Annual Treasury Management Strategy 2007/08 –

It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs - That approval be given to the Annual Treasury Management Strategy 2007/08 (including the prudential indicators and Annual Investment Strategy) and the amendments to the Treasury Management Practices, as set out in the Report.

There voted FOR: 20; AGAINST: 0 and the Recommendations were DECLARED CARRIED.


It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs - That the Economic Development Strategy 2006-2011 be endorsed.

There voted FOR: 23; AGAINST: 0 and the Recommendation was DECLARED CARRIED.
It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs and

RESOLVED: That

(i) That it be noted that at its Meeting on 19th December 2006 the Council calculated the amount of 30,359.64 as its Council Tax Base for the year 2007/08 in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992 made under Section 33(5) of the Local Government Finance Act 1992.

(ii) That the following amounts be now calculated by the Council for the year 2007/08 in accordance with Sections 32 to 36 of the Local Government Finance Act 1992:

(a) £44,107,300 being the aggregate of the amounts which the Council estimates for the items set out in Section 32(2)(a) to (e) of the Act

(b) £32,130,000 being the aggregate of the amounts which the Council estimates for the items set out in Section 32(3)(a) to (c) of the Act.

(c) £11,977,300 being the amount by which the aggregate at (ii)(a) above exceeds the aggregate at (ii)(b) above, calculated by the Council, in accordance with Section 32(4) of the Act, as its budget requirement for the year.

(d) £6,827,227 being the aggregate of the sums which the Council estimates will be payable for the year into its General Fund in respect of redistributed non-domestic rates, Revenue Support Grant, additional grant or special grant increased by the amount of any sum which the Council estimates will be transferred in the year from its Collection Fund to its General Fund in accordance with Section 97(3) of the Local Government Finance Act 1988 (Council Tax Surplus) and increased by the amount of any sum which the Council estimates will be transferred from its Collection Fund to its General Fund pursuant to the Collection Fund (Community Charges) directions under Section 98(4) of the Local Government Finance Act 1988 made on 7th February 1994 (Community Charge Surplus).

(e) £169.64 being the amount at (ii)(c) above, less the amount at (ii)(d) above, all divided by the amount at 1 above, calculated by the Council, in accordance with Section 33(1) of the Act, as the basic amount of its Council Tax for the year.
(f) **Valuation Bands**

<table>
<thead>
<tr>
<th>Band</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>£113.09</td>
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<tr>
<td>B</td>
<td>£131.94</td>
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<tr>
<td>C</td>
<td>£150.79</td>
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<tr>
<td>D</td>
<td>£169.64</td>
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<tr>
<td>E</td>
<td>£207.34</td>
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<tr>
<td>F</td>
<td>£245.04</td>
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<tr>
<td>G</td>
<td>£282.73</td>
</tr>
<tr>
<td>H</td>
<td>£339.28</td>
</tr>
</tbody>
</table>

being the amounts given by multiplying the amount at (ii)(e) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands; and

(iii) That it be noted that for the year 2007/08 Hampshire County Council, Hampshire Police Authority and Hampshire Fire and Rescue Authority have stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of the dwellings shown below:

<table>
<thead>
<tr>
<th>Precepting Authority</th>
<th>Valuation Bands</th>
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</thead>
<tbody>
<tr>
<td>Hampshire County Council</td>
<td>A £637.08</td>
</tr>
<tr>
<td></td>
<td>B £743.26</td>
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<td></td>
<td>C £849.44</td>
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<td></td>
<td>G £1592.70</td>
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### Precepting Authority

<table>
<thead>
<tr>
<th>Valuation Bands</th>
<th>Hampshire Police Authority</th>
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<tbody>
<tr>
<td>A</td>
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### Precepting Authority

<table>
<thead>
<tr>
<th>Valuation Bands</th>
<th>Hampshire Fire and Rescue Authority</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>£37.38</td>
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<td>£49.84</td>
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<td>D</td>
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<td>E</td>
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<td>F</td>
<td>£80.99</td>
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<tr>
<td>G</td>
<td>£93.45</td>
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<td>H</td>
<td>£112.14</td>
</tr>
</tbody>
</table>

(iv) That, having calculated the aggregate in each case of the amounts at (ii)(f) and (iii) above, the Council, in accordance with Section 30(2) of the Local Government Finance Act 1992, hereby sets the following amounts as the amounts of Council Tax for the year 2007/08 for each of the categories of dwellings shown below:

### Valuation Bands

<table>
<thead>
<tr>
<th>Valuation Bands</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>£871.13</td>
</tr>
<tr>
<td>B</td>
<td>£1016.32</td>
</tr>
<tr>
<td>C</td>
<td>£1161.51</td>
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<td>D</td>
<td>£1306.70</td>
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<tr>
<td>E</td>
<td>£1597.08</td>
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<tr>
<td>F</td>
<td>£1887.46</td>
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<tr>
<td>G</td>
<td>£2177.83</td>
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<td>H</td>
<td>£2613.40</td>
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</tbody>
</table>
There voted FOR: 23; AGAINST: 0 and the Recommendations were DECLARED CARRIED.

55. QUESTIONS FOR CABINET –

The Mayor reported that three questions had been submitted to the Cabinet in accordance with the Procedure Note for a “Cabinet Question Time”.

(1) Cr. M.J. Roberts asked a question of the Cabinet Member for Environment about a review of planning policy to cover flooding issues with regard to planning applications.

In response, Cr. Dibbs advised that the Council was carrying out a strategic assessment in conjunction with the Environment Agency as required by PPS25. The results would be incorporated in the Local Development Framework, which would be in addition to the policy already incorporated in the Core Strategy. The Environment Agency was already being consulted on each individual planning application.

(2) Cr. D. Cappleman asked a question of the Cabinet Member for Environment about representations received on amenity area abuse and illegal parking on grass verges in Farnborough and Aldershot.

In response, Cr. Dibbs stated that a policy was not needed as it was dealt with under Section 19 of the Road Traffic Act 1988, whereby it was an offence for a HGV to park on a verge or footpath unless given permission by a police constable or was loading or unloading with the driver present or was an emergency. That was the only non traffic regulation order offence against which a parking attendant could take action to deal with illegal parking. It was understood that action had been taken by the Council’s parking attendants when such offences had been detected.

(3) Cr. M.J. Roberts asked a question of the Cabinet Member for Environment about the development of a Blackwater Valley Quality Bus Partnership and a ticketing structure to develop public transport use on an integrated basis.

In response, Cr. Dibbs stated that it was the local transport authority that was empowered to enter into quality bus partnerships. Rushmoor was not a local transport authority, but there were a number of quality bus partnerships operating in the area under the aegis of the Blackwater Valley Quality Bus Partnership. These were Route 1 from Aldershot to Camberley; Routes 4 and 5 from Farnham to Aldershot; and, Route 6 from Farnborough to the Prospect Estate. With regard to ticketing, discussions were taking place with a view to introducing a one day Blackwater Valley Day Travel Card and, possibly, a Seven Day Travel Card later in the year. The forum for Rushmoor’s involvement was the Blackwater Valley Advisory Committee for Public Transport on which all parties were represented.
56. REPORTS OF CABINET AND COMMITTEES –

(1) CABINET –

It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs and

RESOLVED: That the Report of the Meeting of the Cabinet held on 28th November, 2006 (Para. Nos. 341 - 349) be received.

(2) CABINET –

It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. A.M. Ferrier and

RESOLVED: That the Report of the Meeting of the Cabinet held on 19th December, 2006 (Para. Nos. 350 - 361) be received.

NOTE: Cr. N.M.J. Dewey declared a prejudicial interest in respect of Para. No. 357 (Camberley Rubber Mouldings, Hawley Lane, Farnborough) in respect of his company’s involvement in a legal matter associated with the site owner and, in accordance with the Members’ Code of Conduct, left the meeting during the discussion thereon.

(3) CABINET –

It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs and


(4) CABINET –

It was MOVED by Cr. P.J. Moyle; SECONDED by Cr. R.L.G. Dibbs and


(5) DEVELOPMENT CONTROL COMMITTEE –

It was MOVED by Cr. N.M. Baines; SECONDED by Cr. E.J. Poole and


(6) STANDARDS AND AUDIT COMMITTEE –

It was MOVED by Cr. N.M.J. Dewey; SECONDED by Cr. D.M. Welch and

RESOLVED: That the Report of the Meeting of the Standards and Audit Committee held on 11th December, 2006 (Para. Nos. 387 – 393) be received.
(7) DEVELOPMENT CONTROL COMMITTEE –

It was MOVED by Cr. N.M. Baines; SECONDED by Cr. E.J. Poole and


(8) LICENSING AND GENERAL PURPOSES COMMITTEE –

It was MOVED by Cr. S.J. Masterson; SECONDED by Cr. J.J. Wall and

RESOLVED: That the Report of the Meeting of the Licensing and General Purposes Committee held on 15th January, 2007 (Para. Nos. 401 – 405) be received.

(9) DEVELOPMENT CONTROL COMMITTEE –

It was MOVED by Cr. N.M. Baines; SECONDED by Cr. E.J. Poole and


57. REPORTS OF POLICY AND REVIEW PANELS –

RESOLVED: That the Reports of the undermentioned Meetings of the Policy and Review Panels be received:

<table>
<thead>
<tr>
<th>POLICY AND REVIEW PANEL</th>
<th>DATE OF MEETING</th>
<th>PARA. NOS. RECEIVED</th>
</tr>
</thead>
<tbody>
<tr>
<td>Community</td>
<td>10th January, 2007</td>
<td>416</td>
</tr>
<tr>
<td>Corporate Services</td>
<td>18th January, 2007</td>
<td>417 – 422</td>
</tr>
<tr>
<td>Leisure and Youth</td>
<td>22nd January, 2007</td>
<td>423 – 427</td>
</tr>
<tr>
<td>Department</td>
<td>Date</td>
<td>Pages</td>
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<tr>
<td>Environment</td>
<td>23rd January, 2007</td>
<td>428 – 434</td>
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<tr>
<td>Community</td>
<td>25th January, 2007</td>
<td>435 – 441</td>
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<tr>
<td>Borough Services</td>
<td>29th January, 2007</td>
<td>442 – 449</td>
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The Meeting closed at 10.06 p.m.